



**EU P2P**

# Newsletter

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The EU P2P Export Control Programme is managed by the European Commission's Service for Foreign Policy Instruments (FPi) and the European External Action Service (EEAS).



## Welcome from the European Union

We are pleased to welcome you to Issue No 12 of the EU P2P Newsletter, which covers the period from April 2021 to April 2022. The European Union Partner to Partner Programme (EU P2P) continued promoting cooperation and capacity building activities under all main areas of its activity namely Dual-Use Trade Controls, Arms Trade Treaty implementation and Arms Trade Controls. This period was marked by several positive developments such as the adoption and entry into force on September 2021 of the EU Regulation 2021/821 for applying a modernised system of dual-use trade controls across the EU, the adoption of an EU Recommendation (Commission Recommendation (EU) 2021/1700) providing guidance for the implementation of Internal Compliance Programmes (ICPs) by research organisations and the progressive lifting of COVID-related restrictions. However, towards the end of the reporting period the world changed following the unprovoked and unjustified invasion of Ukraine by the Russian Federation. This triggered the adoption by the EU of sweeping sanctions against Russia.

As for EU P2P activities for dual-use trade controls, projects continued providing support to partner countries mostly through online or hybrid events. This was the case for South East Europe and North Africa (CoE Project 64) but also for Jordan and Iraq (CoE Project 38) where further progress was achieved. The EU P2P also launched a new project specifically dedicated to the South East Asia to build on the good headway made by the former Project 64 in several countries.

This Newsletter provides a glimpse at other projects funded by the EU in the context of so-called Targeted Initiatives, implemented under the lead of the Science and Technology Center in Ukraine (STCU) and the International Science and Technology Center (ISTC), based in Kazakhstan.

The next period is expected to signal a new era of the EU P2P Programme for dual-use goods with the kick-off of Project 89, tailored to the countries of the Gulf Cooperation Council (GCC) and including also Jordan, Iraq and Lebanon, as well as the gradual return to large outreach events and meetings in physical presence while, continuing to make the most of webinars and e-learning activities whenever suitable.

Concerning EU P2P activities on conventional arms trade controls (COARM), the EU's activities aimed at strengthening controls of military technology and equipment in third countries continued under two projects: Council Decision (CFSP) 2020/1464 of 12 October 2020 on the promotion of effective arms export controls and Council Decision (CFSP) 2021/2309 of 22 December 2021 on Union outreach activities in support of the implementation of the Arms Trade Treaty (ATT). The renewed ATT Outreach Project now also focuses on assistance to States that are not yet party to the ATT. Activities are returning, where possible and relevant, to an in-person format. In addition to these two projects, the EU also supports the ATT Secretariat, in line with its commitment to strengthen multilateral institutions and frameworks. Council Decision (CFSP) 2021/649 of 16 April 2021 on Union support for activities of the



ATT Secretariat in support of the implementation of the Arms Trade Treaty is the instrument used for this aim.

Continuing with important news from the conventional arms trade controls side, the Council of the European Union adopted the 23rd EU Annual Report on Arms Exports on 28 September 2021, informing in detail on arms sales authorised by EU Member States in 2020. It is the fastest annual report adoption until now, within 9 months of the end of the year reported on. Also during this period, the latest update of the Common Military List of the European Union was adopted by the Council on 21 February 2022.

Further information about the various trade control developments, but also an account of the capacity building activities concerning dual-use export controls, arms trade controls including outreach activities on ATT implementation are provided in this Issue of the EU P2P Newsletter.

We hope that you will find it informative.

Natalie Pauwels, Head of Unit, Stability and Peace – Global and Transregional Threats, European Commission, Service for Foreign Policy Instruments (FPI)

Eran Nagan, Chair of the Working Party on Conventional Arms Export (COARM), European External Action Service (EEAS)



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## Export Controls News

### Dual-Use Trade Control News

#### **The New EU Export Control Regulation (2021/821)**

The new Export Control Regulation of the European Parliament and of the Council of 20 May 2021 setting up a Union regime for the control of exports, brokering, technical assistance, transit and transfer of dual-use items (recast), came into effect on September 2021. The so-called dual-use regulation strengthens the EU's export control toolbox to effectively respond to evolving security risks and emerging technologies. It supports an ambitious modernisation of the EU export controls, in particular with the aim to allow the EU to make its own decisions and become an autonomous actor in this area. It also simplifies controls on less sensitive transfers, in particular with the aim to facilitate trade for small companies that have limited resources for compliance. The new regulation can be accessed in the various EU languages in the [Official Journal of the EU](#).

Author: Macarena Millan, European Commission, DG TRADE

#### **“Dual-Use Research”: New guidelines for research organisations and researchers**

On 15 September 2021, the European Commission issued a Recommendation on internal compliance programmes for controls of research involving dual-use items under Regulation (EU) 2021/821. Taking into consideration the growing importance of export controls within integrated markets, the rapid scientific and technological advancements, the role of research organisations and researchers and modalities for the European research and innovation sector to attract public and private investments from across the world, the effectiveness of export controls depends to a great extent on the awareness of research institutions and their active efforts to comply with export restrictions. To this end, research institutions can put in place a set of internal policies and procedures, also known as an Internal Compliance Programme (ICP). This recommendation provides a framework to help research organisations and researchers, research managers and compliance staff to identify, manage and mitigate risks associated with dual-use export controls and to facilitate compliance with the relevant EU and national laws and regulations. It also aims to support Member States' competent authorities in developing specific outreach programmes, as well as in their assessment of risks related to research activities.

The Recommendations is accessible [here](#).

Author: Davide Follador, European Commission, DG TRADE





## EU-US Trade and Technology Council (TTC) – Export Control

The EU-US Trade and Technology Council serves as a forum for the United States and European Union to coordinate approaches to key global trade, economic, and technology issues and to deepen transatlantic trade and economic relations based on shared values. It was established during the EU-US Summit on 15 June 2021 in Brussels and already saw two Ministerial meetings, in Pittsburgh USA (September 2021) and in Paris-Saclay (May 2022). The TTC is organised around ten working groups, including on export control. The working group on export control (ECWG) met twice, in January and June 2022, respectively in Washington DC and Brussels, allowing to advance on the adoption of a work programme for 2022 and beyond, as well as to identify priority areas for cooperation. The export control working group conducted a public consultation between 1 December 2021 and 16 January 2022, to gather inputs and expectations from stakeholders for the way forward. A new joint stakeholder event is currently planned for 19 July 2022 and a dedicated page on the [Futurium platform](#) allows for continuous stakeholder interaction. The TTC ECWG's area of focus has been impacted by events in Ukraine and Russia's unprovoked invasion of that country. This has been reflected in new initiatives on export controls and sanctions which were picked up in detail at the last meeting of working group in June 2021.

Author: Davide Follador, European Commission, DG TRADE

## Export restrictions to Russia and Belarus

The EU adopted the Council Regulation (EU) 2022/1269 published in the Official Journal on 21 July 2022 updating Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine. This is the latest update of Regulation (EU) No 833/2014 which has been adopted few years ago and that was strengthened already sixth times following the full-scale invasion of Ukraine by Russia on 24 February 2022. The EU has imposed far reaching measures to restrict export and import from and to Russia concerning a broad range of goods and services including dual-use and advance technology items. In the latest update, the EU focused mainly on compliance and alignment aspects and extended the list of controlled items and entities which contribute to Russia's military-industrial complex, in close coordination with allies and partners. For more information, you can consult the dedicated page including Frequently Asked Questions (FAQ) about the sanctions adopted against Russia and Belarus which are updated regularly ([here](#)).

Author: Maxime Bablon, European Commission, DG TRADE



## ATT and COARM Trade Control News

### **The 23<sup>rd</sup> EU Annual Report on Arms Exports and the update of the EU Common Military List**

The 23<sup>rd</sup> EU Annual Report on Arms Exports was adopted by the Council on 28 September 2021, informing in detail on arms sales authorised by EU Member States in 2020. It is the fastest annual report adoption until now, within 9 months of the end of the year reported on. With over 30.000 licenses issued for a license value of almost € 167 billion, the EU remains an important exporter of military equipment and technology. Military weapons have an indispensable role in the preservation of security, freedom and peace, provided they are used in accordance with International Law, including Human Rights Law and International Humanitarian Law, and provided they are traded in a responsible manner. Over 200 licenses in 2020 were denied by Member States, following case-by-case assessments of license applications. The report is prepared by the EEAS based on data provided by the EU Member States. It was published in the [Official Journal of the EU](#) on 21 December 2021 (OJ C 515, 21.12.2021, p. 1–520).

The latest update of the Common Military List of the European Union was adopted by the Council on 21 February 2022 (equipment covered by Council Common Position 2008/944/CFSP defining common rules governing the control of exports of military technology and equipment). It updates and replaces the previous Common Military List of the European Union adopted by the Council on 17 February 2020. The update to the Common Military List of the European Union has been published in the [Official Journal of the EU](#) (OJ C 100, 1.3.2022, p. 3–35).

Author: Eran Nagan, Chair of COARM, EEAS

### **COARM's work in line with the Council's Conclusions on the implementation of the Common Position on arms exports**

The Working Party on Conventional Arms Exports (COARM) continued its work on implementing the Council Conclusions adopted on 16 September 2019 regarding the last review of the Common Position on arms exports. A new database for arms export licensing officers has been launched since April 2022, offering licensing officers across all EU Member States access to the same relevant information on potential export destinations. The country pages in this database can be consulted only by licensing officers, and will help national authorities take responsible and harmonised decisions on license applications. In early 2022, COARM started the preparations for the next review of the Common Position on arms exports. This review shall be finalised in 2024, and it will take into account relevant developments in the domain of European defence, such as the European Defence Fund, the European Peace Facility and the Strategic Compass. Further harmonisation and addressing enforcement challenges are amongst the goals of the review.

Author: Eran Nagan, Chair of COARM, EEAS



## **The 7<sup>th</sup> Conference of States Parties to the Arms Trade Treaty**

*31 August - 2 September 2021, Geneva (hybrid)*

The 7<sup>th</sup> Conference of States Parties to the ATT (CSP7) was held in Geneva, in a hybrid format, allowing for a participation of around 300 people from the 110 States Parties, the 31 Signatories and from other States and stakeholders (civil society, defence industry). The Conference agreed on a renewed reporting template. The initial meeting of the Diversion Information Exchange Forum was postponed to the next Conference of States Parties in order to enable in person assistance for confidential discussions amongst States Parties. Germany will chair CSP8 that will be held in Geneva from 22-26 August 2022.

The EU delivered 5 statements: on stockpile management, transparency, universalisation, financial management, and implementation. The EU also co-hosted two well-attended virtual side events related to EU funded projects. The EU support to the ATT Secretariat was highlighted: 1.4 million EUR in order to support the ATT Secretariat and ensure they can guide national Points of Contact, build a needs-database and organise train-the-trainer sessions. The second side event showcased the existing ATT Outreach Project implemented by German export control authority BAFA and by Expertise France.

Author: Eran Negan, Chair of COARM, EEAS

## **The 10<sup>th</sup> Annual EU Non-Proliferation and Disarmament Conference**

*6-7 December 2021, webinar*

The 2021 EU Non-Proliferation and Disarmament Conference was organised by the EU NPD Consortium and in particular the Istituto Affari Internazionali (IAI) as an online event. The conference was inaugurated from EEAS Managing Director Pawel Herczynski and the UN Under Secretary General Nakamitsu. This was followed by a panel discussion on nuclear disarmament with representatives of the five permanent members of the UN Security Council (P5) and EU Special Envoy, Ms Marjolijn van Deelen, as a chair of the discussion. The Conference featured a highly topical program and an attendance of 400 participants. Discussions focused on the upcoming NPT Review Conference, with questions from the audience pressuring towards concrete P5 nuclear disarmament commitments. Other areas of focus included new technologies, arms export control, and diversity in non-proliferation and disarmament. Next Generation (young NPD students) had a prominent role in the closing ceremony.

Author: Eran Negan, Chair of COARM, EEAS



## International Export Control Regimes

### **Wassenaar Arrangement Plenary Meeting**

The Plenary Meeting of the Wassenaar Arrangement (WA) for export control for conventional weapons and dual-use technologies was cancelled due to the surge in COVID cases in December 2021. The Plenary did adopt updates to both Control Lists, for Military and Dual-Use items, following written procedure. The Chair's public statement is available [here](#).

### **Missile Technology Control Regime Plenary Meeting**

*October 4-8, 2021, Sochi*

The Missile Technology Control Regime (MTCR) held its 33<sup>rd</sup> Plenary Meeting in Sochi (Russia) from 4 to 8 October 2021. The public statement is available [here](#).



## EU P2P: Dual-Use Trade Control Activities

CoE Project No 64 (South East Asia)

### **Awareness Raising Technical Support Training for Licensing and Enforcement Agencies of Malaysia**

*16<sup>th</sup>-22<sup>th</sup>-29<sup>th</sup>- July 2021, 5<sup>th</sup> August 2021, online*

161 Malaysian licensing and enforcement officers refreshed their knowledge of strategic trade control issues thanks to four half-day virtual sessions in July and August 2021.

The EU P2P (Partner-to-Partner) Programme for Dual-Use Goods partnered up with the Strategic Trade Secretariat of the Ministry of International Trade and Industry of Malaysia once more for this training which strengthened synergies, cooperation and interagency processes between licensing and enforcement agencies. The virtual workshop increased the common understanding of the participants by examining practical issues in implementing the Strategic Trade Act (STA) of 2010. It also provided examples from other ASEAN countries and EU Member States.

The 161 participants came from Royal Malaysian Customs, the Atomic Energy Licensing Board, the Maritime Enforcement Agency, the Strategic Trade Secretariat, the Royal Malaysia Police, the Labuan Financial Services Authority, the Central Bank of Malaysia and the Malaysian Communications and Multimedia Commission. Especially newly recruited officers had the opportunity to increase their knowledge of strategic trade control standards which are required by the United Nations Se-

curity Council Resolution (UNSCR) 1540, aimed at preventing non-State actors from acquiring chemical, biological and nuclear weapons including their means of delivery and related materials.

Further to the conduct of this successful training, the EU P2P Programme for Dual-Use Goods is providing support to establish a centre in Malaysia to “train trainers” for future workshops, said Mr Mohamed Shahabar Abdul Kareem, Long Term Regional Expert for South-East Asia of the programme who was the first Strategic Trade Controller of Malaysia under his previous professional capacity.

The activities of the EU P2P Programme for Dual-Use Goods in South-East Asia are delivered by Project 64. As it is the case with other EU P2P projects, Project 64 is associated with the EU Chemical, Biological, Radiological and Nuclear Risk Mitigation Centres of Excellence Initiative (CBRN CoE). The initiative works with 62 partner countries in 10 regions. The Regional Secretariat for the 10 participating South-East Asian countries has been hosted by the government of the Philippines since 2013. The CBRN CoE Initiative provides a platform to exchange experiences and increase knowledge for preventing, mitigating and responding to CBRN risks of accidental, criminal or, like with pandemics, natural nature. The Initiative has four ongoing projects in South-East Asia while 23 have already been completed. The CBRN CoE works in close collaboration with other relevant international organisations.

Author: EF Outreach Team





## Counter-Proliferation Finance Training for Philippines and Malaysia

*October-November 2021, online*

During the fourth quarter of 2021, the EU-P2P performed four counter-proliferation training events in South-East Asia in collaboration with the U.S. State Department (EXBS). In total 172 participants accomplished successfully the training over the quarter.

Three of the four trainings were delivered in an eLearning format of the Counter-Proliferation Finance (CPF) course. The last training was delivered in remote live webinars. For all trainings, EU-P2P made possible for the participants to engage directly with speakers and ask questions. Specifically for the eLearning, all participants were provided with daily 'office hours' sessions where they could connect and discuss with a speaker.

The course includes an introductory session to scope the WMD proliferation threat and its links to finance. The second session is dedicated to CPF framework and presents the relevant international norms about proliferation finance and their different sources. Both, international sanctions and export controls are important aspects of proliferation finance. The other modules discuss the various categories of UN Security Council sanctions relevant to proliferation finance and the links between proliferation finance and dual-use goods. Tracking proliferation finance transactions is difficult because they are made to look as ordinary as possible. As there is no one typical proliferation finance transaction, the course describes various types of suspicious behaviour that may be indicative of PF. A variant course is offered according to the participants' background (government or private sector). For government, the module elaborates on the design of regulations and laws for national

implementation based on risk exposure assessment to proliferation finance, the enforcement of those controls and investigations and private sector outreach. For private sector, the implementation module covers CPF compliance design including the various due-diligence processes relevant to CPF and government collaboration.

Another session offers a simulation exercise of cases occurring within a financial institution. The course also includes many case studies and a contextual session where a government representative is invited to speak about the measures in place.

### *The Philippines Government Training*

The counter proliferation finance (CPF) course took place remotely between 11 and 22 of October 2021. The training aimed at raising awareness on proliferation finance among officials from government agencies in the Philippines.

A total of 32 professionals from various agencies within the Philippines government registered to participate in the course. The attendees represented various involved organisations such as the Anti-Money Laundering Council, the Strategic Trade Management Office and the Central Bank of the Philippines. The course was attended by a range of professionals working in the State's financial institutions, members of the US Department of State as well as the local EXBS coordinator who facilitated the workshop.

### *The Philippines Private Sector Training*

The counter proliferation finance (CPF) course took place digitally between 25 and 29 of October 2021. This training was particularly aimed at raising awareness of proliferation financing among staff and representatives





from the commercial sector of the Philippines.

A total of 58 professionals from across the private sector of the Philippines attended the course including local banks, insurance companies and other financial institutions as well as personnel from the United States Department of State and the local EXBS coordinator who facilitated the workshop.

#### *Malaysia Government Training*

The counter proliferation finance (CPF) course took place remotely between 8 and 19 of November 2021, in the form of eLearning. The training was particularly aimed at raising awareness on proliferation finance among the public sector in Malaysia.

A total of 41 professionals from the Malaysian public sector registered to participate in the course. The course was attended by representatives from a range of governmental bodies, and the average attendance of the course over the five days was 61%. A representative from the Malaysian Strategic Trade Secretariat, Bank Negara Malaysia and members of the United States Department of State were in attendance, as well as the local EXBS coordinator who facilitated the workshop.

#### *Malaysia Private Sector Training*

The CPF course took place remotely between November 22 to December 3 2021, with the eLearning version. The training was aimed at raising awareness of proliferation finance issues among the private sector in Malaysia.

A total of 41 professionals from the Malaysian private sector registered to participate in the course. The course was attended by representatives from a range of private bodies, and the average attendance of the course during the five days was 75%. A representative

from the Association of Banks Malaysia and members of the United States Department of State were in attendance, as well as the local EXBS coordinator who facilitated the workshop.

Author: EF Outreach Team

#### CoE Project No 64 (North-Africa)

### **Developments of the European Legislation and Perspectives of the Tunisian Legal Framework for Trade Controls for Dual-Use Goods**

*17-18 November 2021, Tunis*

The implementing consortium of the EU P2P Programme for Dual-Use Goods organised together with the Ministry of Commerce a workshop on the latest amendments to the European legislation and reflections on a future Tunisian trade control legal framework for dual-use goods, in Tunis, 17 and 18 November 2021.

The objectives of the workshop were to present and comment on the recent developments of the European Union dual-use trade control framework and to discuss the architecture of a possible Tunisian legal framework to be elaborated in accordance with international trade control standards. The event was coordinated with the national inter-ministerial Working Group, which exchanged with European experts on international practices and the evolution of these practices in this area and studied the possibilities for enhancing specific controls targeting trade of sensitive dual-use items that can be diverted to WMD proliferation and non-peaceful purposes.

The event was opened by Mr Nabil Arfaoui, Director at the Ministry of Commerce and Chair of the inter-ministerial Working Group. 11 participants from the



## EU P2P

export control programme  
for dual use goods



Group photo of the workshop participants

Ministries of Commerce, National Defence, Finance (Customs), Interior, Industry, Justice and Transports contributed to the exchanges of expertise and shared their experiences and views on the existing legislation, and were able to define ways forward allowing for the convergence of the national dual-use trade control system with international best practices.

While a mandate is expected soon to enable the Working Group to formally initiate its work for developing an enhanced national dual-use trade control system in Tunisia, the experts committed to continue engaging with interested parties domestically, but also with the EU and other international partners and move this process forward in the framework of the EU P2P Programme.

Author: EU P2P EF Outreach Team

CoE Project No 64 (South-East Europe)

### **Legal Review of a Draft Administrative Instruction for Kosovo\***

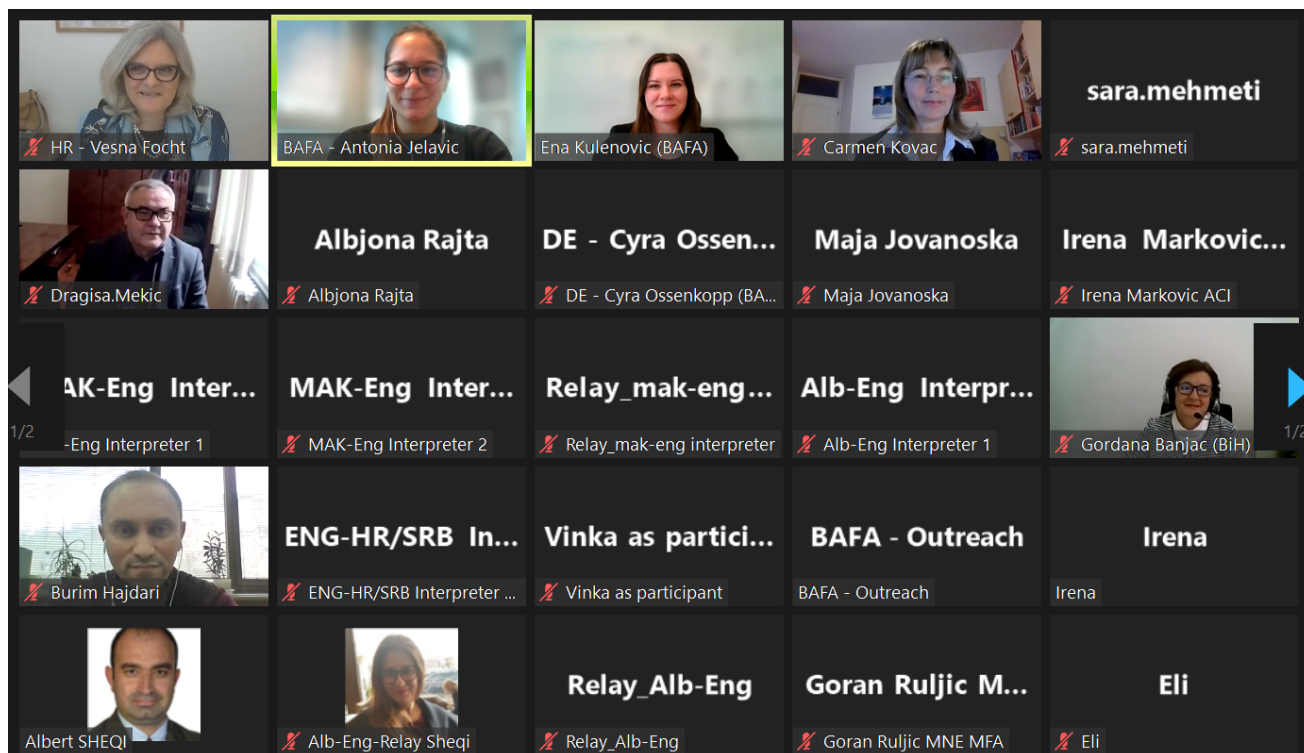
*April 2021, online*

In April 2021, the European Union Office in Kosovo and the EU Special Representative approached the EU P2P Regional Coordinator for South- East Europe with a request to assess whether the “Administrative Instruction No. 2021 on the Procedure of Registration and Licensing of Entities Exercising the Activity of Trade in Strategic Goods” is coherent with Law No. 04/L-198 on Trade in Strategic Goods. The draft administrative instruction in question, was prepared by the Ministry of Industry, Entrepreneurship and Trade in Kosovo in order to replace the Administrative Instruction No. 14/2013 as well as to enable the implementation of the Law No.04/L-198.

In line with this, two experts with extensive legal and licensing experience from Austria and Germany were tasked with the assessment of the draft Administrative Instruction No. 2021. Consequently, a written summary of comments produced by the two EU experts was submitted to the European Union Office and transferred into an official “Legal Review Mechanism document”, put together by the European Union Special Representative, Rule of Law and Legal Section, Legislative Review Mechanism. The majority of comments provided, was fully accepted and adopted by the Kosovan counterparts.

Author: EF Outreach Team

\* This designation is without prejudice to positions on status, and it is in line with UNSCR 1244 (1999) and the ICJ Opinion on the Kosovo Declaration of Independence.



Screengrab of online meeting participants

## Regional Online Event for South-East Europe with Focus on Catch-all Controls and Human Rights Considerations

*16-17 December 2021, online*

On 16-17 December 2021 a Regional Online Event for South-East Europe took place. The aim of the activity was to resume the cooperation with the respective partner countries as well as to capitalise on the findings of the EU-Western Balkans Dialogue on Dual-Use Export Controls, which was organised in October 2021. In line with this, the partners from South-East Europe expressed that presenting and discussing the new EU Dual-Use Regulation in more detail would be of utmost importance to them.

Against this backdrop, the regional event provided a

platform for further raising awareness with respect to the amendments introduced by the recast of the EU Dual-Use Regulation. A particular emphasis was placed on addressing the new catch-all provisions (Articles 5, 9 and 10) as well as stressing their practical implications for competent authorities and industry. In addition, partners from the Western Balkans were informed about the human rights dimension, which received special attention due the amendments introduced in the new Regulation.

A total of 23 officials from the licensing and customs authorities in the Western Balkans attended the Regional Online Event which was supported by four experts from Croatia, Germany, Slovenia and the European Commission (DG Trade).

Author: BAFA Outreach Team





## CoE Project No 90 – New Project

### The Kick-Off Meeting of the EU P2P Export Control Programme for Dual-use Goods in Southeast Asia- EU P2P Project 90

2 March 2022, online

On 2 March 2022, the kick-off meeting of the EU "Partner-to-Partner" (P2P) Export Control Programme for Dual-use Goods in Southeast Asia known also as Project 90 of the "European Union (EU) Chemical, Biological, Radiological and Nuclear (CBRN) Risk Mitigation Centres of Excellence (CoE) Initiative", took place in a virtual format. 40 representatives from nine partner countries, as well as delegates of the European Union, the EU CBRN CoE structures and the EU P2P Project 90 management team exchanged information and views on the new Project 90 which constitutes a follow-up to Project 64 but including only Southeast Asian partners.

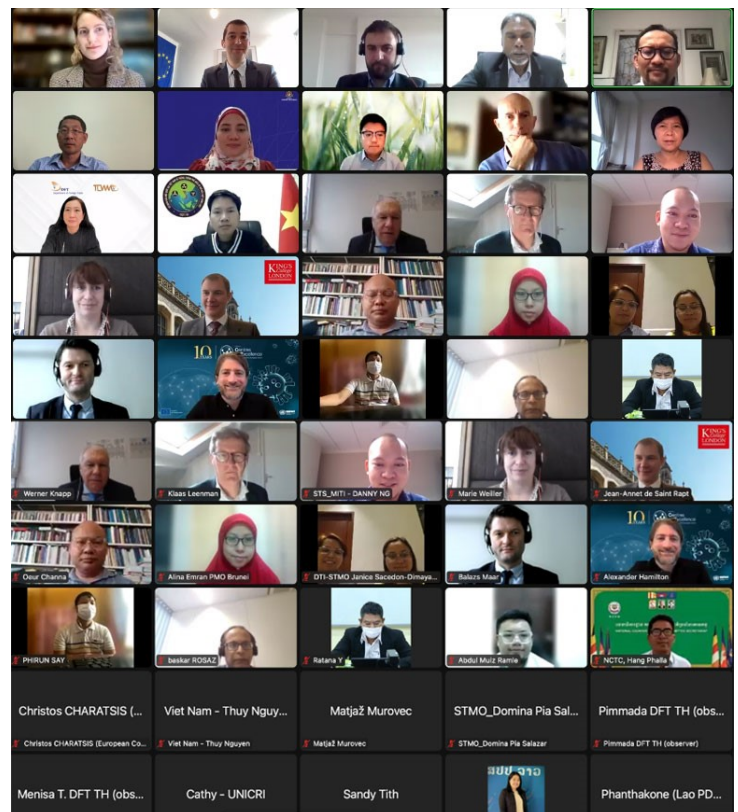
The meeting was opened by Mr Camilo Pancratius P. Cascolan, Head of the EU CBRN CoE Regional Secretariat for Southeast Asia and Executive Director at the Anti-Terrorism Council - Programme Management Center (ATC-PMC) of the Philippines, Mr Alexander Hamilton, Regional Coordinator for South East Asia for the United Nations Interregional Crime and Justice Research Institute (UNICRI) - CBRN Risk Mitigation and Security Governance Programme, and Mr Balazs Maar, Regional Cooperation Officer for South-East Asia (Bangkok) at the Service for Foreign Policy Instruments (FPI) of the European Commission. They highlighted the continued commitment of the EU, sustained since 2015, for supporting the partner countries in enhancing security and international trade facilitation in managing the trade of dual-use goods.

The EU P2P national points of contact, the EU CBRN CoE

national focal points and all the delegates received information about the general objectives of the EU P2P Project 90, its implementing team and the types of activities to be made available to all partners. The participants exchanged about their own experiences and expectations vis-à-vis this new phase of the Programme, which will have a duration of 36 months.

The participants committed to exchange soon with the implementing expert team for defining roadmaps for common action and identifying areas in which the partnership will most effectively and efficiently support the undertakings of the EU P2P partner countries for ensuring the adequate balance between economic development and security at national, regional and international levels.

Author: EF Outreach Team



Screengrab of online meeting participants



CoE Project 38 for Iraq, Jordan and Lebanon

### **Third Workshop for Iraq – Commodity Identification and Applying the Dual-Use Control List**

*Online, 22-23 June 2021, hybrid*

On 22-23 June 2021, an online workshop for Iraq in the framework of the EU P2P Programme for dual-use goods and the CBRN CoE Initiative took place. The experts attended from their regular (home-) offices, whereas the 20 Iraqi participants from ten different government authorities gathered in a video conference room in Baghdad.

This workshop constituted the third event in a series of three webinars with a focus on commodity identification and the technical rating of items by applying the EU dual-use control list. As agreed with the Iraqi NFP in advance, the workshop did not only focus on the technical rating of commodities against the EU dual-use control list, but also on mechanisms and techniques that can be applied to detect certain listed commodities at the border-crossing. More specifically, the Iraqi NFP asked for presentations on radioactive isotopes, detonators, hydrazine and unmanned aerial vehicles (UAVs) as well as a recapitulation of a case study on the technical rating of metal alloys, which had already been tackled during the previous online workshop on 23-24 February 2021. In addition, a representative from the Iraqi Commission for Customs gave a presentation on the role, tasks and procedures applied by Iraqi Customs personnel in the control of listed dual-use items. The final presentation consisted in an introduction by an EU expert to risk assessment approaches for the control of civilian non-listed dual-use goods, i.e., catch-all controls and related interagency cooperation.

The online workshop was supported by five senior ex-

perts from France, Germany, Hungary, Jordan and the United Kingdom.

Author: BAFA Outreach Team

### **Preparatory Meeting to a Future Workshop for Assessing the Penal Legislation Related to Dual-Use Controls in Jordan**

*30 June 2022, online*

The objective of this event was to allow preparation and tailoring of the first workshop on assessing the penal legislation that is already in place in Jordan and of relevance to dual-use trade controls, planned for 24 and 25 of August 2021. This comprised, inter alia, tailoring the content as well as identifying the authorities to be invited to the coming workshop. As for its objective, it became clear that the aim shall be not to present a draft of a penal legal act, but to start the process towards it, which may take considerable additional efforts. In general, it was agreed that the system to be established should be flexible, proportionate and paying attention to the Jordanian needs and peculiarities.

This preparatory meeting was attended by ten representatives from six different Jordanian authorities as well as a representative from the EU Delegation to Amman. The event was steered by two project key experts from Germany and Hungary.

Author: EF Outreach Team

### **Workshop on Introducing a Penal System Related to Dual-Use Trade Control (Export) for Jordan**

*24-25 August 2021, online*

The event continued the sequence of activities that had already been agreed before the outbreak of the COVID-



Screengrab of the second national seminar on “Dual-Use commodities from a customs perspective”

19 pandemic. In the course of a meeting at the National Center for Security and Crisis Management (NCSCM) on 4 February 2020, in Amman, and a preparatory online meeting on 30 June 2021, the CBRN National Focal Point to Jordan and the project team decided to dedicate a number of workshops addressing the issue of legal penalties for infringements against trade control law and how such a penal system could be established in Jordan.

The thematic scope of this workshop was consented with the Jordanian counterparts in the preparatory meeting. The workshop had a twofold objective; first to introduce the Jordanian participants into some examples of how a dual-use trade control related penal system is designed in EU Member States and second, to allow the EU programme representatives to understand Jordan’s legislation that is currently in place and (might be) applicable/useful for penalizing such infringements. In the ensuing exchanges, several possibilities and op-

tions ahead were discussed such as amending existing legislation in order to cover also penalisation of dual-use export control provisions, or designing a specific new piece of legislation for this subject matter. In conclusion, it was agreed to conduct a thorough review of Jordan’s existing penal legislation in this regard.

The workshop was attended by 14 representatives from 8 different Jordanian authorities, as well as by one representative from the EU Delegation to Amman. The activity was supported by five experts from Germany, Hungary, Jordan and the Netherlands.

Author: BAFA Outreach Team

## Workshop for Iraq on the Function of Technical Assessment in the Licensing Procedure for Dual-Use Trade Controls

19-20 October 2021, online

On 19-20 October 2021, an online workshop for Iraq in





## EU P2P

export control programme  
for dual use goods



Screengrab of the Workshop for Iraq on the Function of Technical Assessment in the Licensing Procedure for Dual-Use Trade Controls

the framework of the EU P2P programme for dual-use goods and the CBRN CoE Initiative took place. The experts attended from their regular (home-) offices, whereas the 20 Iraqi participants from 9 different government authorities gathered in a video conference room in Baghdad.

This online workshop was the final project activity with Iraq before the termination of the Project 38, on 31 October 2021. Hence, this event sought both to complement and consolidate the achievements from the previous project activities as well as to set the path for the continuation of the cooperation with Iraq under likely a new EUP2P project. To this end, the event comprised and combined two thematic aspects: firstly, a recapitulation of the key concepts and findings from the previous workshop series on applying the dual-use control list (technical rating of dual-use items), including also

practical case studies, and secondly, a thorough introduction into the analysis and assessment of -technical- information within a licensing procedure for the export of dual-use items (technical assessment). In this context, a representative from the Iraqi National Monitoring Authority (INMA) gave a presentation of the Iraqi licensing system for the import/export of dual-use goods, replacing the actual presenter from the Ministry of Trade, who unfortunately could not attend the event on short notice. The general workshop concept as well as the determination of toxic chemical agents and metal powders as example commodities for the practical case studies had been agreed with the CBRN National Focal Point prior to the event. The workshop concluded with a brief outlook and a discussion on potential future areas of cooperation with Iraq in the scope of a new EUP2P project.



## EU P2P

export control programme  
for dual use goods



Screengrab of the meeting room

The online workshop was supported by six senior experts from France, Germany, Hungary, Jordan and the United Kingdom.

Author: BAFA Outreach Team

### **Workshop on Introducing a Penal System Related to Dual-Use Trade (export) Controls for Jordan**

*26-27 October 2021, hybrid*

This was another workshop held in a hybrid format: some of the attendees, including two EU P2P key experts, physically met in a conference room in Amman, while other experts participated online. The workshop addressed in particular, but not exclusively, the ministries and government agencies that are members of the Export Control Committee, established according to Article 4 of the Instructions of the year 2019 on the Export and Re-export of Dual Use Materials. The objective of

this workshop was to exchange information among all participants on the current trade control related laws and regulations in Jordan, which stipulate restrictions/obligations for the cross-border trade in dual use items, such as registration, licensing, notification and record keeping requirements. Each invited ministry or agency was asked to briefly introduce the audience as to:

- The type of activity that is subject to a restriction
- The items for which the restrictions apply
- Whether and which sanctions (civil and penal) are in place for prosecuting infringements and offenses against these restrictions
- The related specific legislative provisions (title, number and publication in the Official Journal).

The presentations and discussions revealed that Jordan has a robust legal and penal system for prosecuting and



penalising infringements of regulations related to the controls on imports, but that these existing regulations would need to be amended in order to adequately apply in the context of export controls as well. Therefore, it was recommended to establish a working group tasked with elaborating related proposals.

The event was attended by 34 representatives from 18 different Jordanian authorities and was supported by five experts from Germany, Hungary, Jordan and the Netherlands.

Author: BAFA Outreach Team

## Other Dual-Use Trade Control Activities

### Targeted Initiatives (TIs) for GUAM and Central Asian Countries: An update

You can find more information concerning the various export control projects under the TIs here:

- ISTC - <https://www.istc.int/export-control>
- STCU - <http://www.stcu.int/tiexpcontrol/index.php>

The Targeted Initiatives (TIs) on CBRN export control for Central Asia and Georgia, Ukraine, Azerbaijan and Moldova (GUAM) are funded by the EU since their starting point in 2017 (ISTC-led Initiative) and 2018 (STCU-led Initiative) respectively. The Science and Technology Center in Ukraine (STCU) and the International Science and Technology Center in Kazakhstan (ISTC) are the organisations leading the implementation of the Initiatives.

As Russia continues its unjustified invasion of Ukraine, in addition to the loss of property and human suffering, the war also caused at least a temporary disruption of STCU's work.

## Building Sustainability of Export Control Education under Adverse Conditions

The development and implementation of a full Master's course on CBRN-relevant dual-use technology export controls continued despite the inability to travel and have in-person teaching as a consequence of the ongoing COVID-19 pandemic throughout 2021 and early 2022, as well as due to Russia's invasion of Ukraine, in February 2022. Two main developments shaped the direction of the TI in this period.

First, the pandemic led to the adoption of virtual educational methodologies, which were applied during student lecturing and professor training. The adaptations concerned the way course materials were being presented to maintain focus of the audience, the shortening of individual lectures, and the spread of a lecture series over several days, usually towards the end of the working day in the host country. The individual virtual lectures also became more intensive. Two emerging factors enabled this evolution. On the one hand, local professors started introducing the topic of the lecture ahead of the virtual session and then followed up or expanded the lecture the next day. On the other hand, the requests for professor training became more specific in the sense that they sought to supplement the knowledge and expertise the professors already had.

Second, the virtual teaching enabled local professors to invite students from other faculties, universities and research institutes to join the lecture series. This broadened the impact of the lectures and also led to an increased focus of contributions by different key stakeholder communities (e.g. academics and researchers) on the prevention of inadvertent technology transfers that might contribute to the illicit development of CBRN weapons. This increased visibility of the Master's course





attracted the interest of more students.

Out of the latter development another new element also emerged, namely the gradual engagement of other institutes and stakeholders in the educational objectives of the Targeted Initiative. The virtual lectures were attended by an increased number of academics and researchers, while specific sessions were organized to address decision-makers from faculty or university levels of different institutes as well as representatives from government, including competent authorities for trade, export controls and education.

Another key aspect of the educational Work Package in the Targeted Initiative is to transfer ownership of the Master's course to local stakeholders and build sustainability. While concrete steps towards this twofold goal already began shortly after the global pandemic had shut down in-person interactions, it was not until late 2021 that the efforts started yielding concrete outcomes. The two developments described above, namely adaptation of educational methodologies and the growing involvement of stakeholder communities and decision makers in the educational process, were of key importance.

The Taras Shevchenko National University (TSNU) in Kyiv, with the endorsement of the STCU, launched an extra-mural version of the master's course allowing students from other Ukrainian universities to join in addition to TSNU students taking the lectures. This development was accompanied by efforts to raise interest of other Ukrainian universities in adopting the master's course. In 2021, a couple of one-day virtual seminars gathered about 100 participants comprising students, academics and scientists, and key staff from faculties and university rectorates. The combined efforts func-

tioned as a driving force for establishing collaboration in that area among different institutes.

The resulting academic network brought another benefit. In March 2022, during the Russian siege of Kyiv, contacts previously established in this context of closer collaboration for export control trainings, helped to evacuate TSNU students from the capital and have them relocated to parts of Ukraine less affected by the war.

The insights gained from the network creation in Ukraine also helped the roll out of similar initiatives in Moldova and, in the context of the Targeted Initiative component managed by the ISTC, in Kazakhstan and the Kyrgyz Republic. In the latter case, network cooperation is expanding not only within but also between both countries.

In summary, the building of academic networks and the gradual engagement of key stakeholder communities from academia, research institutes and government agencies has significantly contributed to building local ownership of the master's course under the Targeted Initiative. The developments have also supported the goal of long-term sustainability of the educational programme.

The most tangible reward thus far has been the certification of the course at TSNU 'Economic security of Entrepreneurship' by the National Agency for Higher Education Quality Assurance (NAQA) in February 2022. In its comments, NAQA noted that the Master's programme 'has unique disciplines' and 'was created with European colleagues'. Following interruption because of the Russian invasion, the course is now scheduled to resume in the early autumn.



### Shining a Light on Completed Work

Given the significant volume of work that has been produced by the TIs, the project team is now looking for ways to raise the visibility of the accomplishments of the various national teams and make the products of their work more broadly available, such as training and education materials, the new Commodity Identification App, and the Internal Compliance Programme Guidelines. One option under discussion is to include the TIs work in the Catalogue of Civil Society Activities Strengthening Nuclear Security, sponsored by the Stimson Center in the U.S. The project is building a pilot catalogue of civil society capacity building, assistance, and/or research programmes.

Another opportunity raised by the Stimson Center's work for UNSCR 1540 implementation is to bring to the attention of national teams that their respective governments could expand their 1540 reports by including relevant information on TI projects. This effort is ongoing and it is likely that future reports reflect a number of project deliverables.

### ISTC-Led Activities

The Nuclear Technology Safety Center (NTSC) in Kazakhstan completed updating the Internal Compliance Programme (ICP) Guidelines for the nuclear industry in Kazakhstan and completed work on Model ICP Guidelines that can be adapted to any sector. The final version provides a general framework for structuring an ICP, with special chapters devoted to nuclear, chemical, biological, and radiological sectors. The guidelines are available to the public and can be consulted [here](#).

Anyone can download the guidelines and adapt them to their specific situation.

A project proposed by the Armenian Non-proliferation Center (NPC) to develop a commodity classification application (App) for mobile phones was completed and the first results are encouraging. The App is available for Android and Apple mobile phones and the NPC team is collecting comments and recommendations to improve it. The initial application is designed to function in Armenian, English, and Russian. In addition to the search function, the App gives the possibility to further customise it and add a button that allows the user to transmit the information on the item being under review to the national classification authority (based on prior agreement with the government office) allowing for immediate technical assessment. This feature could be very important in countries where customs officers may not be familiar with the technical details of items they see at the border. The STCU project team is working with other TI project teams in the participating countries to measure whether there is interest in adapting it to their countries and one country has already requested a version for its use. A key issue to be explored is what versions of the export control lists are being used by different countries and whether that will require multiple versions of the App. Most countries align with the EU control list but they may not have passed the required legislation to adopt the most recent version. These and other questions will be further discussed during the coming months, along with how to adapt the App to a desktop version for use in locations that do not have strong internet connections.

The app can be downloaded here:

Apple devices - <https://apps.apple.com/>

Android devices - <https://play.google.com/>



## How to use the PIK commodity identification app

### Settings/language

- Click on the Settings wheel in the bottom right corner and select language
- Depending on the version and location, the language choices may be different. English should be an option for all versions.

### Search/Identify

From the home page, there are two options:

- Manual – in the SEARCH field, type the name of the item or its identifying code
  - ◇ It is possible that there are multiple items listed under the same main classification number. Find the item that best matches the item being identified and click on that box
  - ◇ The detailed description will appear if the item is on an export control list
- Scan – click the SCAN button, which opens the camera
  - ◇ Take a photo of the name or identifying code
  - ◇ Confirm or cancel with the buttons at the bottom of the screen
  - ◇ The cropping tool allows you to select the information you want to identify
  - ◇ A window will open with a list of words from the selected text
  - ◇ Select the documents you want to read

### Optional Feature

Depending on where PIK is being used, the national customs classification authority may provide a link to PIK that allows the user to submit an item or HS code for classification. This feature is particularly useful if there is doubt about the status of the item or in other cases where clarification is needed (e.g. if there is a new sanctions regime that has to be enforced).





### STCU-Led Activities

Concerning the Moldovan-led Regional Export Control Handbook, there has been great progress. The STCU staff was instrumental in guiding all participants through the final stages of negotiating the handbook outline, organizing all the required host country concurrences, and ensuring that the proposal complied with all STCU requirements. Georgia, Ukraine and Moldova have completed their sections. Azerbaijan's work was delayed due to internal procedures, but work on its section of the handbook is now proceeding well. In order to further EU-US cooperation, the handbook outline was shared with relevant U.S. State Department Export Control/Border Security (EXBS) officials in the GUAM countries and in Washington. The purpose was to inform US program managers on the progress achieved and to exchange on priority areas concerning cross-border security in GUAM countries. There was a positive response and when the war in Ukraine allows it, the plan is to organize an in-person meeting of all project participants. Meanwhile, WhatsApp and Telegram groups were created for the project participants to facilitate regular information exchanges.

The Internal Compliance Programme (ICP) model by the Academy of Sciences of Ukraine project continues making progress and now it has received concurrence from the Ukrainian Academy of Science and it is under finalisation. The Institute for Nuclear Research (INR) of the National Academy of Sciences of Ukraine leads the project. The INR team has compiled and analysed various instructions, decrees, international scientific agreements, etc. in order to find any export control related requirements or at least to identify the types of documents that should have such requirements. The team has also compiled information about export control vio-

lations by scientists as well as examples of different ICP-related initiatives. Information is being collected and organised in Ukrainian and it will be subsequently translated into English. In the context of the project, one of the Ukrainian team leaders gave a talk on the project during an online seminar dedicated to ICP for Ukrainian Enterprises organized by the State Service for Export Control of Ukraine.

### Responsible Science and Export Control

In June 2021, the TI convened an online seminar on issues related to "Responsible Science" that took place through four sessions. The aim of the series was to promote responsible science, encourage thinking in relation to the implications of scientific and technological developments, and to enable scientists to communicate their work to people outside of their field.

Across the world, the training of scientists includes aspects of research integrity – such as the need for honesty, the perils of plagiarism and correct use of data. There is a growing recognition that as part of responsible science, scientists need a better understanding of potential negative impacts of scientific activities and encouragement to identify ways to reduce such risks.

The seminar series was hosted by the STCU and was aimed at scientists at the beginning of their careers. The audience included postgraduate students and early-career researchers from Azerbaijan, Georgia and Moldova but generated interest amongst more senior researchers as well. In total, around 75 participants from the target countries took part in the series.

A particular focus of this online course was on advances in science and technology that can provide enabling



beneficial applications but might have disruptive or sensitive applications too. However, there is no single objective measure for identifying potentially harmful applications for different technologies. Moreover, updates to regulations often lag behind developments in scientific and technological understandings. Thus, the role of scientists in understanding the implications of their research and other activities is vital.

The participants heard from a variety of experts about topics ranging from personal choices in research activities to development of codes of conduct. The fourth session provided an opportunity for participants to present their own thoughts on the issues raised in the preceding sessions.

The convenor of the series, Dr Richard Guthrie, said "The move to an online format to discuss a subject like responsible science has been very effective. While there are some teaching activities that it is harder to perform in a virtual setting, this seminar series has shown that there is much that can be done to generate interest

amongst scientists about how they conduct themselves in their careers and how they can communicate their research activities and issues related to the impact of their research."

The online seminars were developed under the Targeted Initiative on Export Controls of Dual-Use Materials and Technologies funded by the EU and implemented by the STCU for the GUAM Countries (Georgia, Ukraine, Azerbaijan and Moldova). The Targeted Initiative implements the EU Global Strategy and the EU Strategy against the Proliferation of Weapons of Mass Destruction).

Further details of the seminar series can be found at <http://www.stcu.int/expcontrol2018/07/index.php>

Author: Maria J. Espona



## EU P2P: Arms Trade Treaty Activities

### Arms Trade Treaty Outreach Project II (ATT-OP II)

#### Roadmap Activity 5.2 for Peru in Cooperation with SUCAMEC

*18-20 May 2021, online*

On 18-20 May 2021, BAFA implemented an online workshop as part of the roadmap for the partner country of Peru, in the framework of the EU ATT Outreach Project (EU ATT OP II). The activity was conducted online via Zoom and consisted of three workshops of three hours each.

The agenda was developed in coordination with the Peruvian Ministry of Foreign Affairs and the Policy Department of the Superintendence for the Control of Security Services, Arms, Ammunition and Explosives for

Civilian Use (SUCAMEC). The main objective was to sensitize the participants about the contribution of the ATT to the prevention and combat of diversion and illicit trafficking of arms, particularly SALW, and ammunition which are under the mandate of SUCAMEC. Furthermore, the activity aimed at discussing in detail two practical instruments to which the Treaty obliges all its State parties: Risk analysis (Art. 7) and record-keeping (Art. 12).

The online workshop counted with a total of 115 participants, representing the Ministry of Foreign Affairs as well as, in the vast majority, the different regional branches of SUCAMEC all over the country. It was supported by three experts from Colombia and Spain.



Group Picture (Screenshot), 19 May 2021



The agenda items included the following points:

- The importance of the ATT for the prevention, detection and combat of diversion and illicit trafficking
- Definitions of diversion and illicit trafficking of conventional arms
- Synergies between the ATT and other international instruments, such as the UN-POA, the Firearms Protocol and the CIFTA
- Risk analysis for the authorisation of arms transfers (implementation of Art. 7 of the ATT)
- Good practice of record-keeping (implementation of Art. 12 of the ATT)

Author: BAFA Outreach - EF Outreach Team

### **Remote Assistance for Zambia (Brainstorming session)**

*14 January and 21 May 2021, online*

Zambia is currently working on the draft of the National Conventional Arms Control Authority Bill. In order to support the partner country in this work, and to ensure compliance with the obligations stemming from the ATT, a remote assistance was organised by the implementing agency BAFA. An EU expert from Hungary assessed the draft legislation and provided comments on the document, which were jointly discussed with relevant Zambian stakeholders during two online meetings on 14 January and 21 May 2021. As a follow-on activity it was agreed to work together on the regulations of the bill.

Author: BAFA Outreach

### **Fourth Roadmap Activity for Senegal: Developing the Annual National ATT Report**

*20-21 May 2021, Dakar (hybrid format)*

While Senegal has regularly submitted its ATT annual reports, in May 2021 the authorities had not yet collected data or drafted the report for 2020. The authorities decided to organise this activity with the support of Expertise France to help determining the collection procedure and sensitize the relevant security agencies and ministries to the upcoming report.

The workshop enabled participants to: a) understand and discuss the ATT provisions related to transparency b) identify a national coordination mechanism for the collection of data and the drafting of the report and c) pre-complete the annual report template covering both imports and exports for 2020 and agree on the type of data to include.

Due to the pandemic, the National SALW Commission as the focal point in charge of putting together reports, had not organised an event for almost 12 months. The activity turned out to be an important opportunity for the various governmental agencies involved in the national arms transfer system to finally engage in face-to-face dialogue, meet newly appointed officers and build or reinforce links and working relationships.

Author: EF Outreach Team

### **Fourth Roadmap Activity for Malaysia**

*1-2 June 2021, online*

The Fourth Roadmap Activity for Malaysia took place online via Zoom on 1 and 2 June, 2021, in the framework of the EU Arms Trade Treaty Outreach Project (EU ATT OP II), based on the Council Decision





2017/915/CFSP.

Due to still then ongoing pandemic, this meeting was organized as an online event to address various aspects of export control as long as face-to-face meetings were not possible.

The two-day workshop organised by the implementing agency BAFA was attended by a total of 59 participants from 13 different Malaysian ministries and agencies (Attorney Generals Chambers, Joint Force Headquarters, Malaysian Armed Forces, Malaysian Maritime Enforcement Agency, Ministry of Defence, Ministry of Foreign Affairs, Ministry of Home Affairs, Ministry of International Trade & Industry (MITI), National Security Council - Prime Minister's Department, Royal Malaysian Air Force, Royal Malaysian Customs Department, Royal Malaysian Navy, and Royal Malaysian Police.

The main objective of this bilateral meeting was to verify the current status of Malaysia's national ATT process, provide Malaysian enforcement officers with basic training concerning the risk of diversion and commodity identification as well as to inform competent authorities concerning the key elements of an effective national export control system for licensing.

The agenda items included:

- Enforcement training in commodity identification
- Diversion countermeasures
- Establishment of a national export control system with a focus on inter-agency co-operation
- Best practice examples for licencing
- Interactive case study

The workshop was supported by three international experts from Hungary, Latvia and the Netherlands. Translation into another language was not necessary.

Author: BAFA Outreach

### **Sixth Thematic Webinar on the Arms Trade Treaty (ATT) and Gender Based Violence (GBV): Implementing the Export Assessment GBV Criterion**

*8 June 2021, online*

In 2019, Expertise France launched a series of webinars targeting practitioners, particularly from the EU P2P ATT's partner countries, with a view to maintaining networks and sharing knowledge during the pandemic. During this sixth webinar, representatives of Ireland, Ms Emma Tobin (Department of Foreign Affairs of Ireland) and Canada, Mr Ramin Gharavi (Trade and Export Controls Bureau of Global Affairs Canada), explored Article 7.4 of the Treaty and the relevance of the Export Assessment GBV criterion, as well as related challenges and good practices.

The ATT is the first legally binding instrument that recognises the link between the international arms trade and GBV. Requiring that States Parties consider risks of GBV in their export assessments is ground-breaking and the ATT has become a critical instrument to address GBV worldwide.

Discussion with the floor (60 participants) identified that this particular provision of the Treaty is challenging to implement for various reasons, including its interpretation, the lack of understanding of the various forms of GBV, the underreporting of GBV and the lack of proper data – particularly sex-disaggregated – with regards to crime statistics.

The discussion also highlighted that a range of guiding documentation and tools have been developed, including by research institutions and civil society organisations to support export licence officers in conducting their assessments. While this support is critical, it re-



mains very demanding for export licensing teams to use all these tools when conducting assessments given the broad range of considerations that export assessments include.

Author: EF Outreach Team

### **Fourth Roadmap Activity for Benin: Building the National Control List of the Benin Republic**

*9 June 2021, Cotonou (hybrid format)*

In 2021, the Beninese authorities developed a National Control List (NCL) in line with Article 5(2) of the Arms Trade Treaty (ATT), which requires State Parties to 'establish and maintain' an NCL as part of a national control system. Expertise France provided remote support for the drafting of the NCL and ensuing detailed reviews of the text in preparation for this workshop. This collaboration resulted in a strong, user-friendly and practical document consistent with the reporting obligations of the ATT.

The Beninese authorities have decided to go beyond the requirements of the Treaty by including strategic goods that are not conventional weapons or ammunition to ensure this tool is as relevant as possible to the Beninese context and the security issues they are currently facing.

The workshop also provided an opportunity to sensitise the relevant authorities to the importance and practical use of a NCL which is a new tool for them.

Author: EF Outreach Team

### **Third Roadmap Activity for Costa Rica**

*24-25 August 2021, online*

The Third Roadmap Activity for Costa Rica took place online via Zoom on 24 and 25 August 2021, always in the framework of the EU ATT OP II and the Council Decision 2017/915/CFSP.

Due to the pandemic, this meeting was organized as an online event to address various aspects of export controls, as physical meetings were not still possible at that time.

A total of 41 participants from 6 different Costa Rican ministries and agencies (Ministry of Foreign Affairs and Worship, Ministry of the Presidency, Ministry of Finance/Customs Department, Ministry of Public Security, the Judicial Power and the Tecnológico de Costa Rica) attended the two-day workshop organised by the implementing agency BAFA.

The main objective of the bilateral meeting was to enable Costa Rica to improve its annual reporting in the context of Costa Rica's obligations under the Treaty.

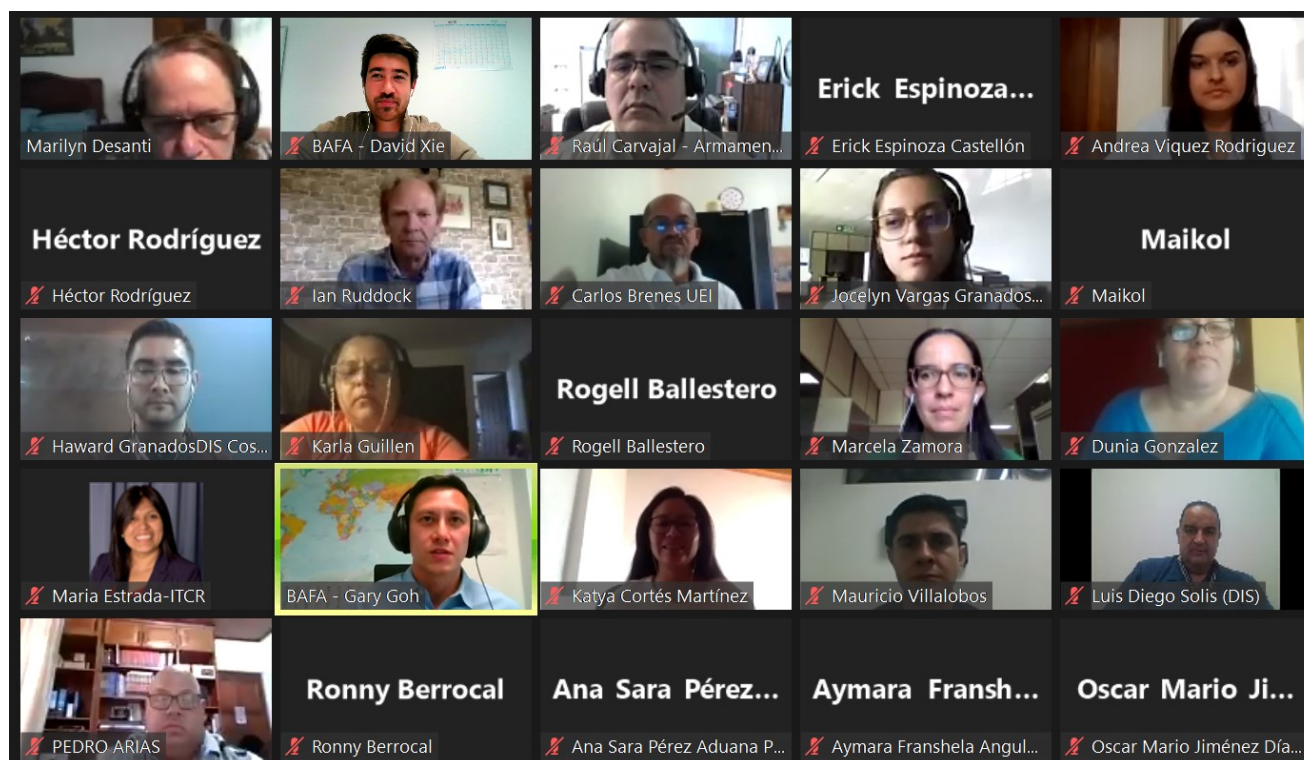
The agenda items included:

- Reporting obligations and template under the ATT
- The classification of arms for the annual report
- Presentations of the Costa Rican authorities on the status quo
- Plenary debate on improvements of the annual reporting mechanisms in Costa Rica

All presentations were provided in Spanish and translation into English and Spanish was provided throughout the workshop. The workshop was supported by two international experts from Mexico and the UK.

Author: BAFA Outreach Team





Third Roadmap Activity for Costa Rica, group picture (screenshot), 24 August 2021

**Additional Roadmap Activity for Cote d'Ivoire:  
Sensitisation of Parliamentarians to the Draft Law  
on Arms and Ammunition Control and its Compliance  
with the Provisions of the ATT**

*12-14 September 2021, Yamoussoukro*

This additional activity was organised at the request of the national authorities to consolidate the work achieved as part of the roadmap and to complete the legal assistance provided by Expertise France on the drafting of the draft law on arms and ammunition.

The draft law will be the backbone of the national arms control legislation. The aim of the authorities was to make sure that their legislation was in line with the provisions of the legally binding instruments they are party to, including the ATT, the ECOWAS SALW Convention

and the Firearms Protocol.

About 50 parliamentarians from the Security and Defence Commission of the National Assembly were walked through the draft law to facilitate their upcoming official examination of the text.

The activity was jointly organised and delivered by experts from Expertise France and Cote d'Ivoire's SALW National Commission (ComNat), reinforcing the exchange of knowledge on the ATT and arms control practice.

Expertise France suggested amendments to ensure that the text is fully compliant with the ATT and answered questions from parliamentarians. Evaluations of the activity by the participants were very positive, as they found the activity very useful for their work. Following



the event, Expertise France sent a consolidated version of the comments and suggestions shared by its experts during the workshop to the Ivorian authorities to facilitate the completion of the document.

Author: EF Outreach Team

## Fourth Roadmap Activity for Colombia

19-20 October 2021, online

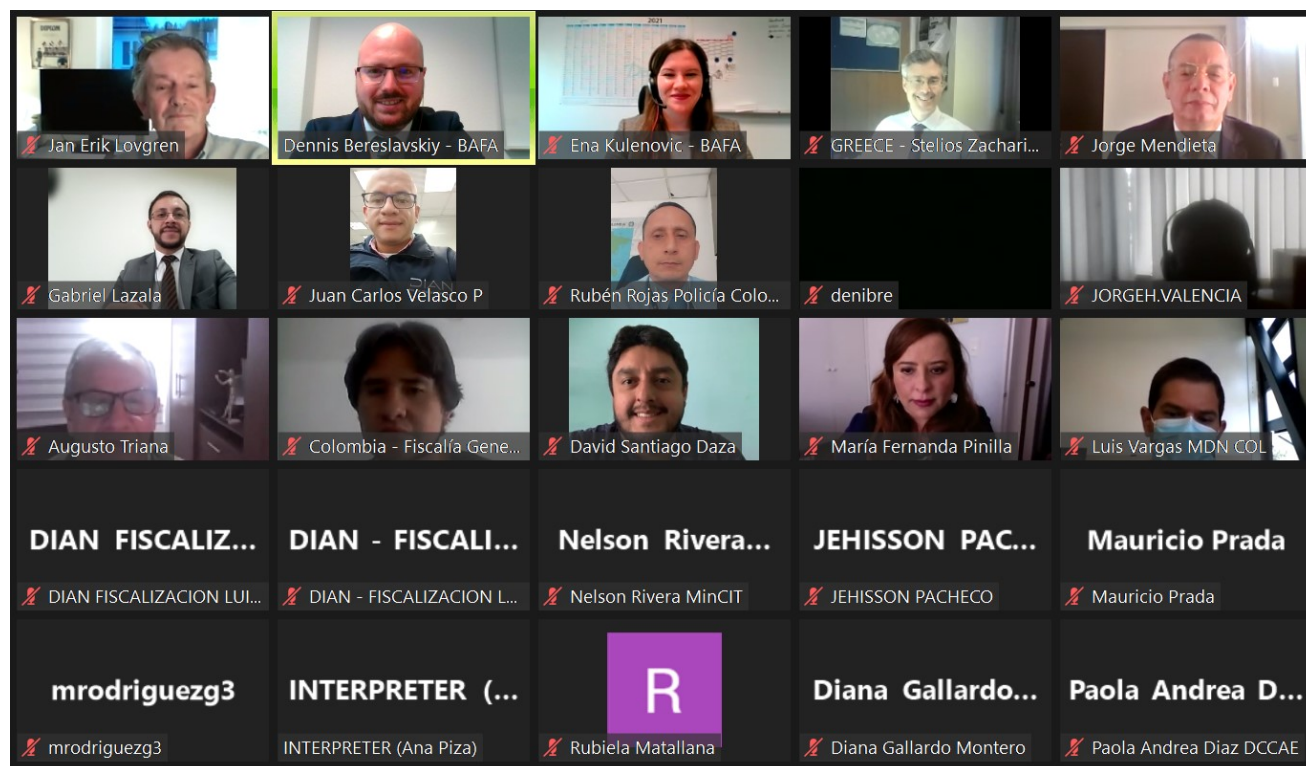
The Fourth Roadmap Activity for Colombia took place as a virtual workshop (webinar) from 19-20 October, 2021, within the framework of the EU ATT OP II.

A total of 25 Colombian participants attended the workshop organized by the implementing agency BAFA. Participation included all relevant national ATT stakeholders as follows: the Ministry of Foreign Affairs; Min-

istry of Commerce, Industry and Tourism; Ministry of Defence; General Command of the Armed Forces; Military Industry; National Police and National Directorate for Taxes and Customs (DIAN) as well as the Office of the Attorney General.

Concerning EU P2P resources, two experts from the partner countries of Peru and Zambia as well as two experts from the EU (Greece and Sweden) and a representative from the Small Arms Survey participated in the activity.

In accordance with the priorities identified by the Colombian stakeholders, this activity aimed at specifically addressing the creation of a national control list as per Article 5 (2) and (3) of the ATT and other relevant provisions (Articles 3 and 4). Moreover, it served as a platform for sharing experiences from other partner



Fourth Roadmap Activity for Colombia, group picture (screenshot), 19 October 2021



countries such as Peru and Zambia, who have already successfully completed this process. Lastly, the workshop intended to gather all relevant Colombian stakeholders in order to discuss a way ahead for Colombia and evaluate whether the national legislation and arms control system in place provide elements (e.g. lists) that could be exploited when creating a national control list in line with the Treaty.

The agenda items included:

- Brief introduction into the Arms Trade Treaty
- The Colombian export control system
- Implications of Article 5 (2) and (3)
- Different types of national control lists: EU Common Military List vs. Tailored National Control List
- Legal requirements for anchoring the control list in the national legislation
- Steps taken towards the establishment and implementation of a national control list: the examples of Peru and Zambia
- Discussion on Colombia's path towards a national control list

Translation into English and Spanish was provided.

Author: BAFA Outreach Team

## Roadmap Activity 5.3 for Peru

*26 October 2021, online*

On 26 October 2021, BAFA implemented an online workshop as part of the roadmap for the partner country of Peru, in the framework of the EU ATT OP II. The workshop was conducted via the online platform Zoom.

The main objective of this activity was to inform the Peruvian participants about possibilities and opportunities with regard to the provisions for international cooperation and assistance in the ATT, which are mentioned in articles 15 and 16 and to guide Peru as far as possible in its efforts to seek wider assistance around the aim to properly implement the ATT. Within the cooperation with BAFA, it became apparent, that Peru requires assistance in more areas than this EU project could offer. To avoid duplications with other programmes and to be able to guide Peru, as much as possible, in complementing the assistance received so far, BAFA organized this workshop inviting other assistance providers and offering an overview of possibilities, where synergies would be most helpful. Next to highlighting more assistance and cooperation measures related to the Treaty directly, other instruments of international assistance such as the UN Programme of Action (UNPoA), the Firearms Protocol or the Inter-American Convention against the Illicit Manufacturing of and Trafficking in Firearms, Ammunition, Explosives, and Other Related Materials (CIFTA) were additionally introduced. Furthermore, the activity was dedicated to provide assistance with regard to offers for States out of the Voluntary Trust Fund (VTF) and the application for the 2022 project cycle. One important aspect that was emphasized was that all assistance measures should be complementary to each other in order to create synergies and thus effectively supporting Peru.

Translation was provided from Spanish to English and vice-versa.

The agenda items included:

- International cooperation and assistance in the framework of the ATT (articles 15 and 16)
- Introduction to the Voluntary Trust Fund and the





Roadmap Activity 5.3 for Peru, group picture (screenshot), 26 October 2021

application process for the 2022 project cycle

- International cooperation in the face of the pandemic

Author: BAFA Outreach Team

### Fifth Roadmap Activity for Senegal: The National Arms Control Legal framework and the Implementation of the ATT

3 November 2021, Dakar

Since 2018, Senegal has made progress with the implementation of the ATT. With the legal assistance provided by Expertise France, a Drafting Committee led by the National SALW Commission drafted an ATT law and its decree of application, as well as a National Control List.

While considerable effort has been invested in this legal framework, the texts have not yet been finalised under the legislative review process. The objective of this particular activity was to revive the process by gathering together all relevant actors around the table to sensitize them to the text, discuss adoption challenges and put a strategy together.

Participants explained that, due to the pandemic, the legal system has faced substantial delays with a range of draft laws stacking up in the pipeline. While the process is now out of the hands of the SALW Commission, the participants came to the conclusion that the Commission should engage in advocacy or 'lobbying' with the support of civil society to encourage the process to move forward.





This final activity of the roadmap also presented an opportunity to build an assessment of the level of implementation of the ATT by Senegal through a dedicated session. While the country has been reinforcing its national arms control system, including its legal framework, the participants highlighted key aspects that need to be improved, particularly in terms of the adoption of the three texts mentioned above, as well as accounting for national stockpiles (recordkeeping). The authorities suggested that the EU P2P ATT Programme could support them with sensitization efforts during the next phase.

Author: EF Outreach Team

## **Regional Activity by Senegal: Regional Exercise on Interagency Cooperation in the Implementation of the ATT**

*4-5 November 2021, Dakar*

Organised in collaboration with the Senegalese authorities and the Geneva Centre for Security Policy (GCSP), 15 representatives of national transfer control systems from Benin, Burkina Faso, Cote d'Ivoire, Niger and Senegal were asked to engage in a complex exercise based on a realistic scenario dealing with a potential diversion of weapons destined to a country that is party to the ATT.

Representatives of governmental agencies involved in transfer controls were invited -including Customs, licensing and political officers- and the exercise stimulated positive interactions among each of them and encouraged the familiarisation with each other's roles and working methods.

The activity provided the opportunity for national prac-

tioners from the ECOWAS region to compare concrete challenges and lessons learnt across countries and to identify best practice, both in terms of implementing the provisions of the ATT but also of their regional convention on small arms and light weapons. The event was also aimed at enhancing the development of personal relationships and regional cooperation.

An online platform was specifically developed for the activity, which rendered the exercise very realistic, intense and interactive. In their feedback, participants concluded that they really enjoyed the format and found it to be a challenging, great and practical way of learning by 'doing'.

Author: EF Outreach Team

## **Second Roadmap Activity for Mexico (Regional Event)**

*29-30 November – 1 December 2021, online*

In the course of its cooperation with the EU and in the framework of the EU ATT OP II, Mexico expressed its intent to organise a dialogue on managing the risks of diversion in the process of controlling the international transfers of arms. This was the second activity under the partnership with Mexico and it was organized jointly by Expertise France and the Ministry of External Relations of the Republic of Mexico, in the form of a virtual workshop from 29 November to 1 December 2021.

The activity was dedicated to the identification of good practices in Mexico and EU Member States for managing the risks of diversion of the legitimate trade in arms in accordance with the Arms Trade Treaty. The exchanges of expertise and experiences between Mexican national actors for ATT related controls and European ex-



perts allowed also for discussing key trends and realities of the country with regard to challenges posed by the international circulation of conventional arms and the lack of universal adherence to the Treaty.

The event was opened by Mr Diego Flores Jiménez, Director for new technologies and national security at the Office of the Minister of External Relations, Mr Jean-Pierre Bou, Deputy Head of the European Union Delegation in Mexico and Mr Benjamin Hautecouverture, Technical Director of the EU P2P ATT outreach programme at Expertise France.

Along the three days of the activity, the participants were able to exchange about the practices and instruments in place in different countries for addressing the risks of diversion and illicit trafficking in arms through effective licensing of arms transfers and enforcement of national legislations at the borders.

The exchanges were concluded by Mr Isaac Morale Tenorio, Coordinator for Multidimensional Security at the Ministry of External Relations.

The event met high levels of satisfaction from all stakeholders and strong expectations were formulated by the national actors for establishing communication channels between States Parties of the ATT for exchanging information about the risks of diversion of the legitimate trade, thereby strengthening the controls on the international arms' flows.

Author: EF Outreach Team

## **Final Conference**

*14-15 December 2021, online*

The Final Conference of the EU Arms Trade Treaty Outreach Project (EU ATT OP II) took place on 14 – 15 De-

cember 2021 as a virtual event.

The workshop was organized by the implementing agency BAFA and it was attended by a total of 75 participants, among them the relevant national ATT stakeholders from partner countries and international experts that supported the project as well as international organizations.

The two-day conference focused on the assessment of the implementation of the second phase of the EU ATT Outreach Project, highlighting especially challenges and opportunities in this regard. For this purpose, the implementing agencies, international experts as well as some of the partner countries presented their respective experience and observations.

The second part of the event looked at the highlights and outcomes of the second phase and subsequently provided an outlook towards the continuation of the project. In order to provide the context of the project, the current status quo of the Arms Trade Treaty was illustrated by the ATT Secretariat.

Translation into English, French, Spanish and Russian was provided.

Author: BAFA Outreach Team

## **Third Roadmap Activity for Mexico**

*19-20 January 2022, online*

The third activity for Mexico under the EU ATT OP II, was organized again jointly by the Ministry of External Relations of the Republic of Mexico and Expertise France, in the form of a virtual seminar, on 19 and 20 January 2022. The activity took place at the initiative of Mexico who had expressed its intent to organise a regional event for “Generating synergies and regional



strategies against the diversion of trade of small arms and light weapons and their illicit trafficking” with Latin American countries.

52 experts and participants from Mexico, Argentina, Belize, Colombia, Costa Rica, Guatemala, Guyana, Jamaica, Peru and Trinidad e Tobago exchanged experiences, practices and views on the effective and efficient implementation of the ATT for detecting, preventing and countering the diversion of trade and the illicit trafficking of arms. As it is estimated that firearms are responsible for 70% of the homicides in the Latin American region, all these countries consider this challenge a political priority for enhancing human security.

The event opened Ms María De Haas Matamoros, Advisor on Security Issues to the Minister of External Relations of Mexico, Mr Jean-Pierre Bou, Deputy Head of the European Union Delegation in Mexico, Mr Benjamin Hautecouverture, Technical Director of the EU P2P ATT outreach programme at Expertise France and Ms Ena Kulenovic, Key Expert of the EU P2P ATT outreach programme at the Federal Office of Export Control of Germany (BAFA).

During the two days of the activity, the participants were able to exchange about the challenges posed by the illicit trafficking of arms in their countries and about good practices implemented in their respective countries for preventing the diversion of international trade flows to such trafficking. In this respect, the necessity of ensuring effective and efficient communication and exchange of information on the risks, cases and prevention measures against diversion were particularly emphasized.

The exchanges were concluded by Mr Mauricio Zapata Zaldívar, Director for the Prevention of Crimes and Corruption at the Ministry of External Relations of Mexico,

Mr Benjamin Hautecouverture and Mr Gary Goh, EU P2P ATT Project Manager at BAFA.

The event met high levels of satisfaction from all stakeholders and strong expectations were formulated by the participants for enhancing the exchange of information between Latin American countries at international and regional levels but also, wherever relevant, at bilateral level.

*Author: EF Outreach Team*

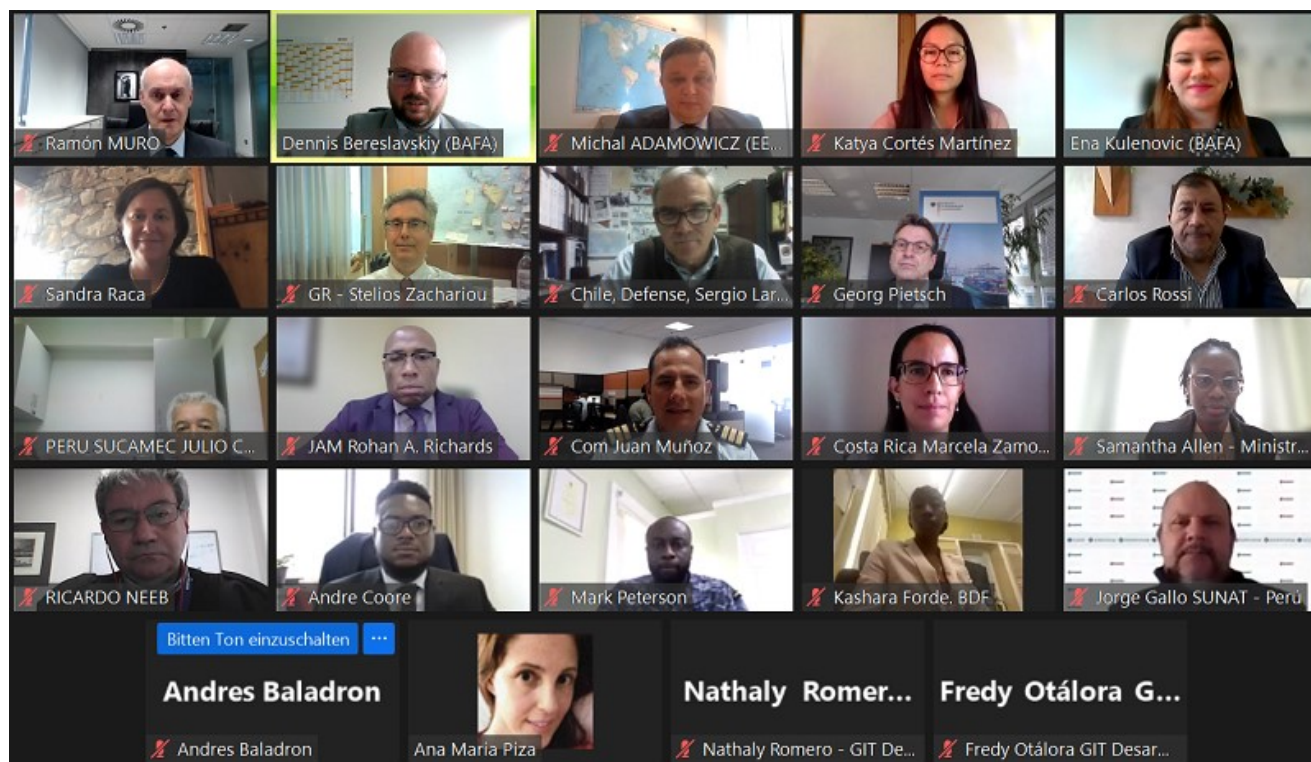
### **Fifth Roadmap Activity for Benin: Incorporating the Provisions of the ATT into Domestic Law**

*27-28 January 2022, Cotonou (hybrid format)*

As the next step in the implementation of the Arms Trade Treaty, the Benin authorities have decided to draft a specific ATT-focused national law and an application decree. Organised in a hybrid format on 27 and 28 January 2022, the aim of this final roadmap activity was to gather together all relevant national actors and support them with the planning of their programme of work as well as sensitising them to the ATT provisions that the law will have to incorporate. As a result of the workshop, a calendar of operations has been pre-defined by the various actors who will be involved in the drafting and adoption of the law.

The Benin authorities appreciated the involvement of a Burkinabe expert in the Expertise France team who shared the concrete experience of Burkina Faso in drafting such a law as the contexts are very similar and their advancement in the implementation of the ATT comparable. The recent institutional changes in Burkina and the creation of their “Commission Nationale sur le Contrôle des Armes (CNCA)” was also of particular interest.





Regional Workshop for Latin America and Caribbean, group picture (screenshot), 27 April 2022

The final session of the workshop was dedicated to a short assessment of the progress made towards the implementation of the ATT by Benin, as well as the work that still needs to be done. Benin has been one of the most active partners during the second phase of the Programme and the authorities were delighted that the country is part of the initial list of partner countries under the new decision of the Council (CFSP) 2021/2309 of 22 December 2021).

Author: EF Outreach Team

## Regional Workshop for Latin America and Caribbean

*27 April 2022, online*

A regional workshop on awareness raising of high-level officials from Latin America and Caribbean took place on 27 April 2022, in the framework of the EU Arms Trade Treaty Outreach Project (EU ATT OP III), based on the Council Decision 2021/2309/CFSP.

The workshop was addressed towards decision makers in the region, who can drive the implementation process of the ATT and therefore, it aimed at providing a comprehensive overview of its key elements (in particular Article 5, 1 and Article 5, 2 of the Treaty) emphasiz-





ing also the importance of an effective implementation of the ATT. In accordance with this, the focus was on the need to have a legislation in place, which is in line with the Treaty's provisions and objectives. The duration of the event was limited to two hours in order to ensure the participation of all key representatives and considering possible tight schedules.

The Regional Workshop was supported by four experts from Mexico, Greece, Spain and Philippines. 18 participants from the relevant authorities of Barbados, Chile, Costa Rica, Colombia, Jamaica and Peru participated in the event.

In the first session, the importance of the ATT for the region of Latin America and the Caribbean was addressed as well as a brief overview of the status of ATT implementation in the region was given. This was followed by a presentation on key elements of ATT imple-

mentation. Afterwards, two practical cases (Spain and Philippines) about the successful transposition of ATT provisions into national legislation were outlined.

Finally, during the roundtable discussion the participants had the opportunity to ask questions or add remarks to the previous presentations. Some participants also used the discussion to point out the relevance of the topic of the workshop and especially the importance of the ATT for the region.

The workshop was organized by the implementing entity BAFA (German Federal Office for Economic Affairs and Export Control), which was represented by Mr Denis Bereslavskiy and Ms Ena Kulenovic.

Translation was provided into Spanish and English and vice-versa.

Author: BAFA Outreach Team



## EU P2P: Conventional Arms Trade Control Activities

### EU P2P: EU COARM Outreach Project V

#### Individual Assistance Workshop for Ukraine

*27-28 April 2021, online*

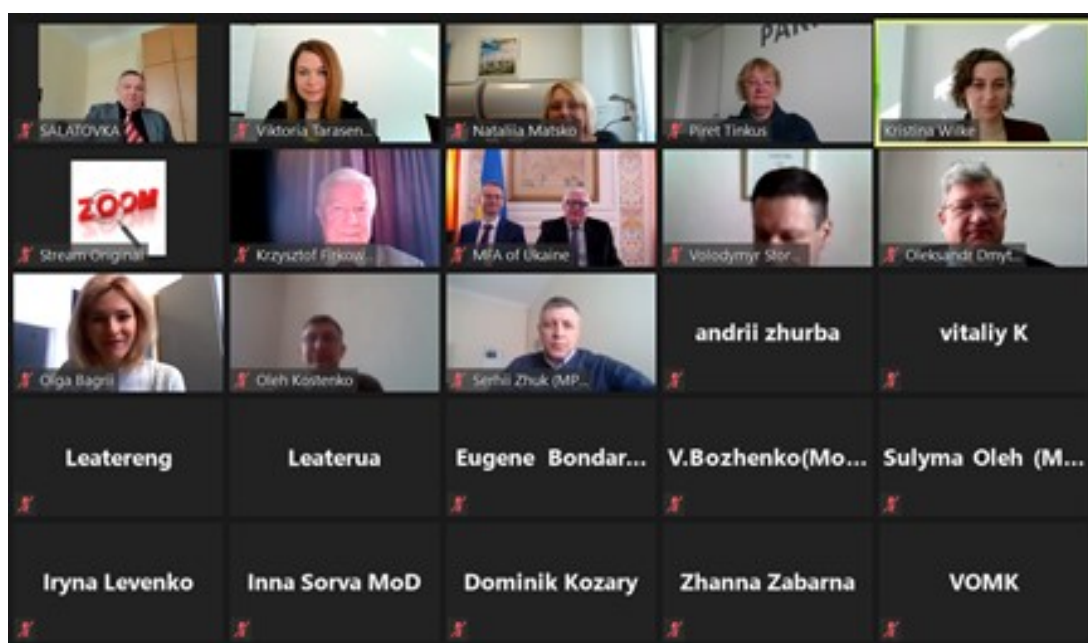
On 27-28 April 2021, an Individual Assistance Workshop for Ukraine was organised by the implementing agency BAFA, in the framework of the EU P2P Outreach Project on the Promotion of Effective Arms Export Controls (EU COARM OP V), based on the EU Council Decision (CFSP) 2020/1464.

The focus of the event was on EU practices for determining the origin of goods for export, risk assessment and risk management as well as customs clearance and customs controls. Due to the ongoing covid-19 pandemic, it was agreed to organize the event as an online activity.

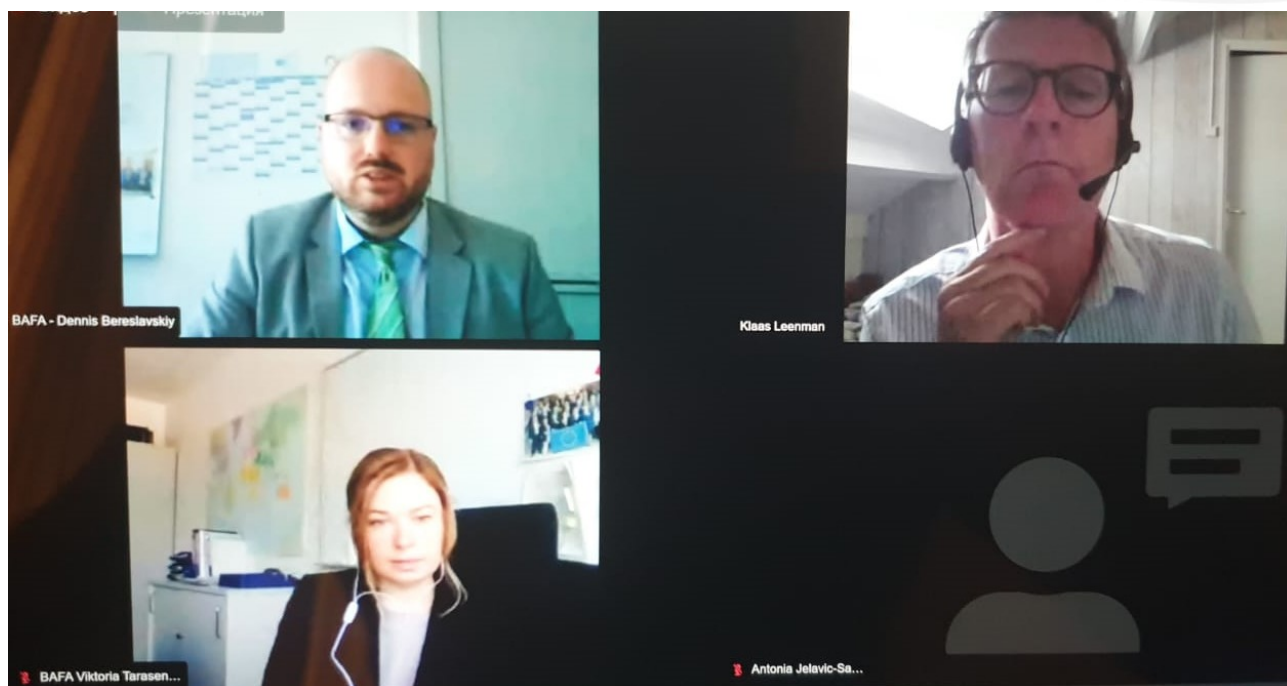
The activity was supported by three EU experts in the field of export controls from Poland, Croatia and Estonia.

22 participants from the State Customs Service, the State Service of Export Control, the Ministry of Defence, the Security Service, the Ministry of Foreign Affairs, the Ministry for Development of Economy, Trade and Agriculture, the Foreign Intelligence Service and the Parliament of Ukraine attended the event.

The sessions addressed the EU practices of determining the origin of goods for export and focused here especially on the Polish experience. Several case studies aimed to provide insights into the topics. Following this, a presentation and case study elaborated cus-



Individual Assistance Workshop for Ukraine, group picture (screenshot), 27 April 2021



1<sup>st</sup> Flash Session on Keeping Track with Technological Development in the Field of Arms Trade Controls, group picture (screenshot), 1 June 2021

toms clearance and customs control, especially highlighting the control of air-cargo items.

The second day was dedicated toward risk assessment and risk management. A representative of the State Customs Service of Ukraine presented first their national risk assessment and risk management approach, followed by presentation by an expert on the respective methodology, practical cases, regulations and rules.

The two-day online workshop concluded with a brief roundtable discussion and a summary of the various discussed topics. Ukraine reiterated their interest to participate in further outreach activities in the framework of the EU COARM OP V.

Interpretation service was made available from Ukrainian to English and vice-versa.

Author: BAFA Outreach Team

## **First Flash Session on Keeping Track with Technological Development in the Field of Arms Trade Controls**

*1 June 2021, online*

On 1 June 2021, BAFA carried out the first of a series of three Flash Sessions on specific challenges of arms trade controls within the framework of the EU COARM Outreach Project V on the Promotion of Effective Arms Export Controls. Due to the Covid-19 pandemic, the event was organized as an online activity and all participating partner countries of the EU COARM OP V were invited.

The first Flash Session dealt with the relevant technical developments in arms and military goods in recent years and ways to keep track and respond to them and ensure efficient arms trade controls.





Second Flash Session on Transit and Transhipment Controls, group picture (screenshot), 8 June 2021

The activity was supported by an EU expert from the Netherlands. More than 90 participants from the competent authorities of 13 countries (Albania, Algeria, Armenia, Georgia, Kazakhstan, Kyrgyzstan, Lebanon, Montenegro, North Macedonia, Republic of Moldova, Serbia, Tunisia and Ukraine) attended the event.

The participants showed a great interest in the topic and in exchanging with the EU.

Interpretation was made available into Russian, Arabic and English.

Author: BAFA Outreach Team

## **Second Flash Session on Transit and Transhipment Controls – Challenges for Licensing Authorities**

*8 June 2021, online*

On 8 June 2021, BAFA carried out the second of a series of three Flash Sessions on specific challenges of arms trade controls within the framework of the EU COARM Outreach Project V on the Promotion of Effective Arms Export Controls. Due to the ongoing Covid-19 pandemic, the event was organised as an online activity and all participating partner countries of the EU COARM V Project were invited.





The second Flash Session dealt with transit and transshipment controls, putting an emphasis on the challenges faced by competent authorities particularly regarding the desired level of cooperation between licensing and customs authorities.

The activity was supported by an EU expert from Latvia. More than 75 participants from the competent authorities of 12 countries (Albania, Algeria, Georgia, Kazakhstan, Kyrgyzstan, Lebanon, Montenegro, North Macedonia, Republic of Moldova, Serbia, Tunisia and Ukraine) attended the event.

Simultaneous interpretation was provided into Russian, Arabic and English.

Author: BAFA Outreach Team

## Third Flash Session on the Role of Industry in Arms Trade Control

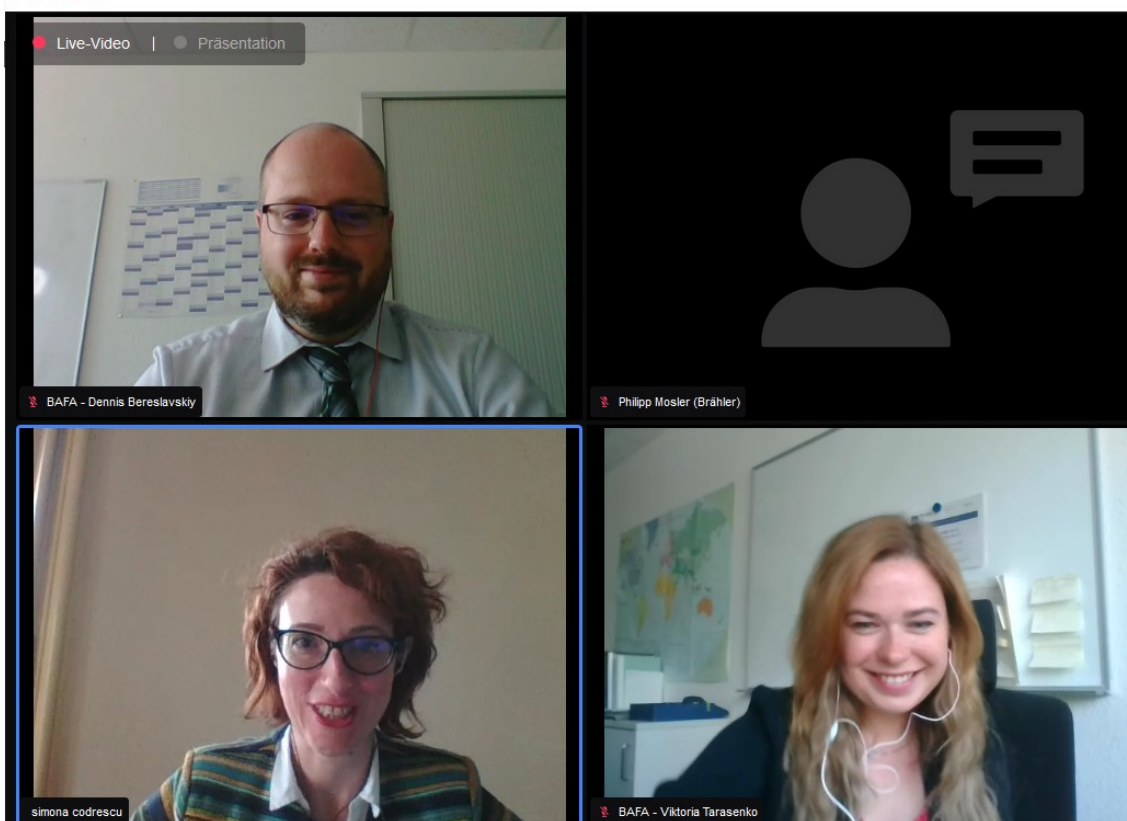
*15 June 2021, online*

On 15 June 2021, BAFA carried out the last of a series of three Flash Sessions on specific challenges of arms trade controls, within the framework of the EU COARM Outreach Project V on the Promotion of Effective Arms Export Controls. Due to the on-going Covid-19 pandemic, the event was organized as an online activity and all participating partner countries of the EU COARM OP V were invited.

The third Flash Session focused on cooperation with industry and included topics concerning Outreach to Industry as well as Internal Compliance Programme



BAFA 15 June 2021 online seminar



Third Flash Session on the Role of Industry in Arms Trade Control, group picture (screenshot), 15 June 2021



(ICP). The approach for outreach to industry was presented from the Romanian perspective and contained the framework conditions as well as challenges in this area.

The activity was supported by an EU expert in the field of export controls from Romania. More than 65 participants from the competent authorities of 13 countries (Albania, Algeria, Armenia, Georgia, Kazakhstan, Kyrgyzstan, Lebanon, Montenegro, North Macedonia, Republic of Moldova, Serbia, Tunisia and Ukraine) attended the event.

After the comprehensive overview of the topic, the participants had the possibility to ask questions and share their national experiences and challenges. The participants showed a great interest in the topic as well as for information exchange with the EU.

Translation was provided into Russian, Arabic and English.

Author: BAFA Outreach Team

## Regional Workshop for Eastern Europe and Caucasus

*22-23 June 2021, online*

On 22 and 23 June 2021, a Regional Workshop for participants from Eastern Europe and Caucasus was conducted by BAFA, within the framework of the EU Outreach Project on the Promotion of Effective Arms Export Controls (EU COARM OP V), based on the Council Decision (CFSP) 2020/1464. Due to the persistent impact of the Covid-19 pandemic, the event was organized by the implementing agency BAFA, as an online activity.

The two days event focused on regional cooperation,

controls of brokering, interagency cooperation, outreach to industry and internal compliance programmes (ICP), risk assessment and risk management as well as on the prevention of diversion.

The activity was supported by 6 experts in the field of export controls from Romania, Latvia, Greece, Kyrgyzstan and from Small Arms Survey as well as a representative of German Industry.

30 participants from the competent authorities of Armenia, Belarus, Georgia, Republic of Moldova and Ukraine attended the event.

The first session kicked off with welcome remarks by Mr Eran Nagan, Chair of the EU COARM WG, Disarmament, Non-proliferation and Arms Export Control, European External Action Service.

The following sessions were included on the agenda of the event:

- Updates on the latest developments in the field of export controls and regional cooperation – here the focus was on the presentations by attending partner countries: Armenia, Belarus, Georgia, the Republic of Moldova and Ukraine.
- Legal basis and practical implementation of brokering
- Interagency cooperation in arms export controls
- Outreach to industry as well as internal compliance programmes (ICP)
- Risk assessment and risk management in consideration of gender based violence and human rights
- Measures for the prevention of diversion, illicit trafficking and Physical Stockpile Management (PSSM)



Regional Workshop for Eastern Europe and Caucasus, group picture (screenshot), 22 June 2021

The workshop ended with a round table discussion during which the participants had the opportunity to provide feedback for the event. The participants expressed their interest in further events, in particular, information exchange at the regional level as well as in-depth discussions on the updates of the EU Common Military List and interagency cooperation that were identified as of great importance from the participants. The partner countries once again emphasized the importance of the COARM project and highlighted the willingness to continue the good collaboration with the implementing agency BAFA.

Translation was provided from Russian to English and vice versa.

Author: BAFA Outreach Team

## Cross-Regional Workshop for North African Mediterranean and Southern Neighbourhood Countries of the ENP

*29 June - 1 July 2021, online*

From 29 June to 1 July, a Cross-Regional Workshop for the North African Mediterranean and Southern Neighbourhood countries of the European Neighbourhood Policy (ENP) was implemented by BAFA, within the framework of the EU Outreach Project on the Promotion of Effective Arms Export Controls (EU COARM OP V). Due to the COVID-19 pandemic, the event was organised online.

The event consisted of three days and four thematic sessions covering the latest developments in the field of export controls of conventional arms and military





equipment in the EU and in the partner countries; the prevention of diversion; illicit trafficking and terrorism related activities from the licensing and customs perspectives and regional cooperation.

The activity was supported by five experts from Albania, Czech Republic, Greece, Hungary and the Netherlands.

Additionally to these experts, BAFA invited also some representatives of international organisations and research institutions: United Nations Institute for Disarmament Research (UNIDIR), World Customs Organisation (WCO) and UNDP SEESAC. Furthermore, the sessions on customs controls and regional cooperation counted with the participation of representatives from Small Arms Survey, the European Commission – DG Home, the EMPACT Firearms Platform, Frontex and the League of Arab States.

21 participants from the relevant authorities of Algeria, Egypt, Jordan, Lebanon and Tunisia attended the event.

The first day began with welcome remarks by Mr Eran Nagan (Chair of the EU Council Working Group on Conventional Arms Exports (COARM)).

The agenda of the event comprised the following sessions/topics:

- The latest developments and challenges in the area of arms trade controls from the EU Member States' perspective;
- State of play concerning arms trade controls in the partner countries;
- Prevention of diversion and illicit trafficking from the licensing perspective. This topic was further supported by UNIDIR who shared their findings

about the regulation of arms transfers and the prevention of their diversion and access by terrorists;

- Risk management techniques applied by customs;
- Effective detection of illicit arms at the border, including presentations by WCO and an introduction to the Frontex's "Handbook on Detection of Firearms for Border Guards and Customs Officers".

The last workshop day concentrated on regional cooperation as a valuable means to strengthen arms trade controls and address related security challenges. During the following roundtable discussion, further institutions, organisations and representatives of the partner countries presented their ideas and suggestions concerning fields where strengthened regional cooperation would be useful. Furthermore, they brought up some additional topics of interest, which could be tackled in future individual or regional workshops under the EU COARM OP.

Translation was provided into Arabic and English.

Author: BAFA Outreach Team

## **Binational Workshop for the Republic of Moldova and Ukraine**

*9 – 10 September 2021, online*

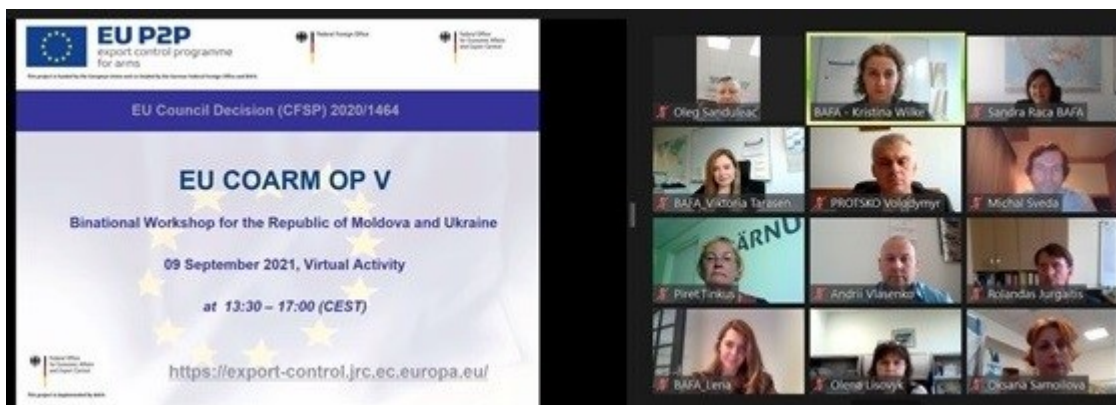
From 9 – 10 September 2021, a Binational Workshop for the Republic of Moldova and Ukraine was organized in the framework of the EU Outreach Project on the Promotion of Effective Arms Export Controls (EU COARM OP V), by the German Federal Office for Economic Affairs and Export Control (BAFA).





## EU P2P

export control programme  
for arms



Binational Workshop for the Republic of Moldova and Ukraine, group picture (screenshot), 9 September 2021

The workshop aimed at providing information and practical examples on the topic of interagency cooperation, transit and commodity identification. It tackled these topics from both a national implementation point of view and cross border collaboration. Due to the covid-19 pandemic, the event was organized as an online activity.

The binational activity counted with 27 participants. From the Republic of Moldova, the following services/ministries attended: the Public Service Agency, the Customs Service and the Ministry of Defence. From Ukraine, the workshop gathered participants from: the State Service of Export Control, the Ministry of Economy, the Security Service, the Customs Service, the Ministry of Defence, the Ministry of Foreign Affairs, Ministry for Strategic Industries, the Administration of the State Border Guard Service, the Foreign Intelligence Service.

The sessions of the first day addressed interagency cooperation, while focusing especially on the cooperation between licensing and enforcement authorities. The two experts from the customs authorities in Estonia and Lithuania illustrated their experience with practical

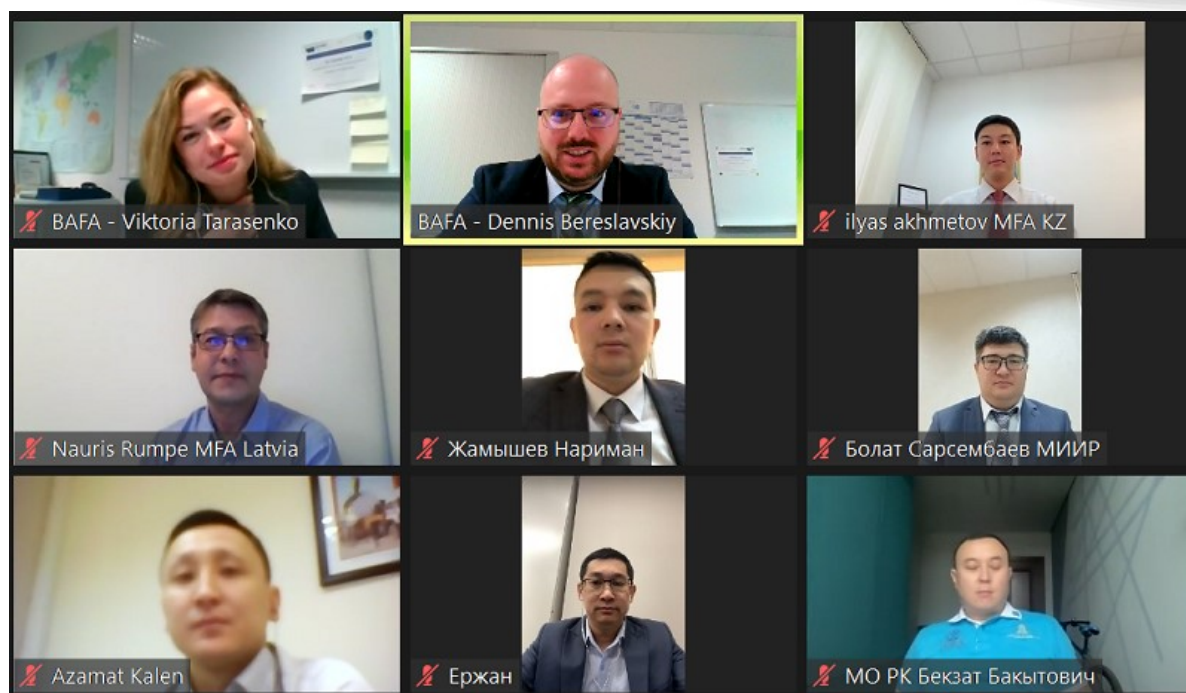
examples and case studies. The licensing expert from the Czech Republic elaborated how to facilitate cooperation between customs and licensing officers and what challenges might occur.

The second day was dedicated to case studies on interagency cooperation for transit cases, therewith addressing interagency cooperation on bilateral and regional level. The definition of transit and transshipment was iterated and case studies discussed jointly with participants and EU P2P experts. Furthermore, goods identification and classification procedures during the customs clearance process were also presented.

Throughout the workshop, participants from both partner countries were invited to share their own experiences and procedures in place as well as their assessment on the presented case studies. Polling questions and open discussion rounds supported the interactive approach of the seminar.

Translation was provided from Russian to English and vice-versa.

Author: BAFA Outreach Team



Individual Assistance for the Republic of Kazakhstan, group picture (screenshot), 13 October 2021

## Individual Assistance for the Republic of Kazakhstan

*13– 14 October 2021, online*

From 13 to 14 October 2021, an Individual Assistance Workshop for the Republic of Kazakhstan was organized in the framework of the EU COARM OP V, implemented by BAFA.

The workshop aimed at providing information and practical examples on the topic of licensing procedures from Latvian perspective, risk assessment criteria for licensing and consideration of end-user certificates as well as inter-agency cooperation on implementing sound risk assessment procedures and for the control of Intangible Technology Transfers (ITT).

BAFA responded to Kazakhstan's request and held the seminar in Russian language, since all of the Kazakh participants, both project representatives from BAFA

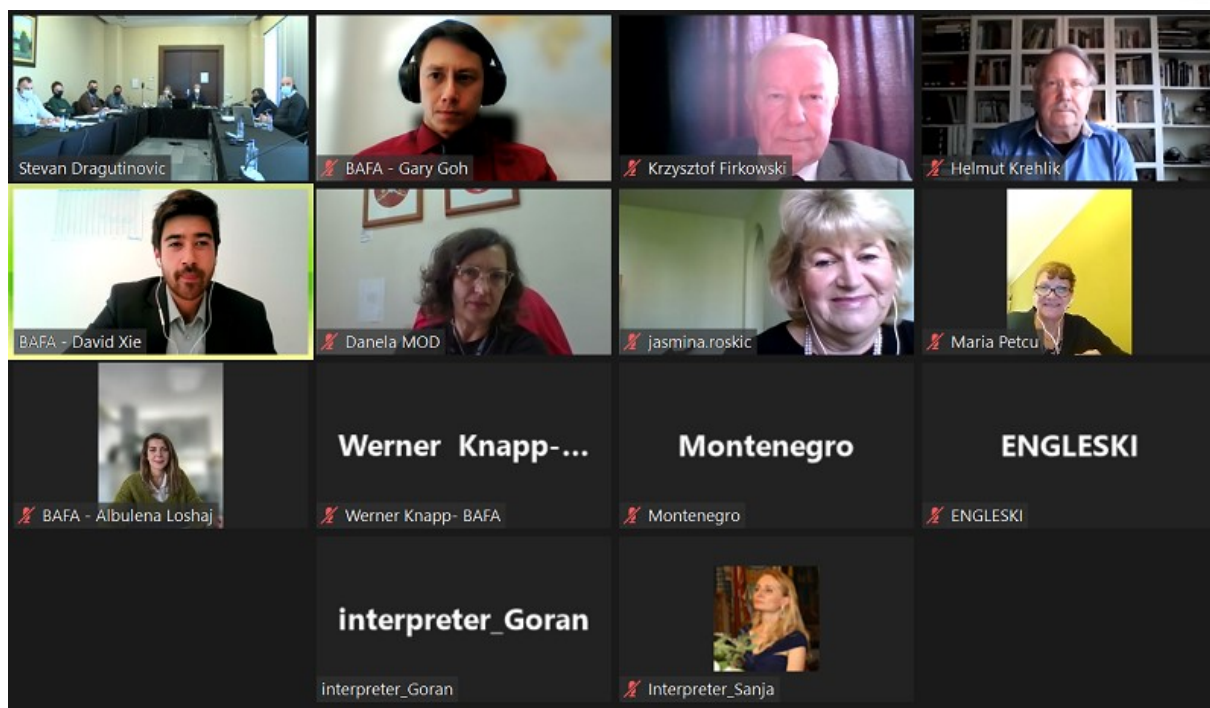
as well as the Latvian expert are fluent in Russian.

9 participants from the Republic of Kazakhstan, representing the Ministry of Defence, the Ministry of Economy, the Ministry of Foreign Affairs, the Ministry of Industry and Infrastructure Development, the Ministry of Energy and the Financial Monitoring Agency, took part in the workshop.

The workshop ended with a session about information exchange concerning the control of ITT accompanied by practical examples.

Throughout the workshop, participants from Kazakhstan were invited to share their own experiences and procedures in place. Polling questions and discussion rounds supported the interactive approach of the seminar. In the end, the participants expressed great interest in further cooperation and future events.

Author: BAFA Outreach Team



Individual Assistance for Montenegro, group picture (screenshot), 27 October 2021

## Individual Assistance Workshop for Montenegro

*27 October 2021, Podgorica and online (hybrid)*

On 27 October 2021, BAFA implemented an Individual Assistance Workshop for Montenegro in the framework of the EU COARM OP V, based on the Council Decision (CFSP) 2020/1464. Due to Covid-19 pandemic, it was not possible for the representatives of BAFA and the invited experts to travel to Montenegro. Therefore, the activity was conducted in a hybrid format. While the participants from Montenegro were in a conference room in Podgorica, the experts and BAFA representatives participated virtually in the meeting.

The activity was organised together with the Montenegrin focal point as a follow-up to a Remote Assistance training provided in 2019 within the fourth phase of

the EU COARM Outreach Project. During that event, two EU experts shared their thoughts in the form of (at this stage informal) written observations and comments on Montenegro's draft "Law on Manufacture, Modernisation and Repair of Weapons and Military Equipment". At that time, it was decided to support Montenegro with this law within the EU COARM Outreach Project, because of its nexus with trade in arms and military equipment. The draft establishes some obligations to the producers that have a direct impact for possible later cross-border trade, such as record keeping and marking requirements. Due to a change in government and the outbreak of the pandemic, the continuation of the cooperation on this topic was postponed. In 2021, a new Montenegrin working group, tasked with the draft and finalisation of the law, has begun to take shape.





The purpose of the workshop was to discuss with and further explain to the new working group the observations and comments to the draft law by the experts of 2019. Furthermore, the participants were given the opportunity to ask the invited experts questions about their experience in developing such a law. In this way, it was intended to equip the working group with ideas and approaches to continue the work on the law.

8 participants from the Ministry of Economic Development, Ministry of Defence and Ministry of Interior - mostly the members of the new working group, attended the event. Furthermore, the activity was supported by three EU experts from Poland, Austria and Romania as well as one expert from Serbia. Another Serbian representative who had an important role in drafting a very similar law to the one in Montenegro for his own country, participated in the event as special advisor.

The fruitful discussion revealed new issues about the Montenegrin draft law, which had not been considered before, such as the possibility to divide the draft in several laws and by-laws. Due to these newly emerged questions, it was agreed at the end of the workshop to support Montenegro in this regard with another Remote Assistance.

Author: BAFA Outreach Team

## Regional Workshop for South Eastern Europe

*16-17 November 2021, online*

On 16-17 November 2021, BAFA implemented a Regional Workshop for South Eastern Europe (SEE) in the framework of the EU Outreach Project on the Promotion of Effective Arms Export Controls (EU COARM OP V), based on the Council Decision (CFSP) 2020/1464.

Due to the COVID-19 pandemic, the event was organised online.

In line with the Council Decision, the aim of the Regional Workshop was to continue the good cooperation between the EU and its partner countries in SEE in the area of trade controls of conventional arms and military items as well as to provide a platform for dialogue and for exchanging information regarding national approaches on export control. It was the first Regional Workshop organised by BAFA for SEE since the outbreak of the COVID-19 pandemic. One goal of the event was to contemplate challenges and possible solutions with regard to arms export control in times of the global pandemic. In relation to effective solutions, the role of internal compliance measures such as ICP, auditing as well as outreach to industry were discussed. Another topic of interest was e-licensing.

The activity was supported by five experts from EU Member States from Croatia, Germany, Italy, Latvia and Luxembourg. Furthermore, 19 participants from the relevant authorities of Albania, Bosnia and Herzegovina, Kosovo, Montenegro, North Macedonia and Serbia attended the event.

The following topics were on the agenda of the regional workshop:

- Legal basis for Internal Compliance Programme, including benefits and challenges linked to the pandemic
- Outreach-to-Industry approaches and the challenges faced
- e-Licensing systems – both from licensing and customs perspective.

The workshop ended with an exchange session on the





Regional Workshop for South Eastern Europe, group picture (screenshot), 16 November 2021

impact of the pandemic on the project cooperation between BAFA and its partner countries in SEE. The session started with a presentation by BAFA, followed by statements of representatives of the partner countries, who expressed their opinion concerning online activities, elaborated on the current travelling restrictions and social distancing measures in their jurisdictions as well as their estimations on when resuming to face-to-face activities could become possible again. During the session, all speakers agreed that face-to-face activities cannot be replaced by online formats only, for various reasons.

Author: BAFA Outreach Team

## Remote Assistance for Montenegro

### November - December 2021

From November to December 2021, BAFA conducted a remote assistance activity for Montenegro in the framework of the EU COARM OP V. The assistance was provided in the form of written answers to a compilation of questions by Montenegro with regard to various aspects to be considered when drafting the country's new "Law on Manufacture of Weapons".

The remote assistance built on the results of the individual assistance workshop in October 2021, and aimed to further support Montenegro in harmonising its law in the field of the manufacture of weapons with 'the EU *acquis communautaire*'. During the workshop



in October, it became evident that certain aspects with regard to Montenegro's draft law still remained unclear to the participants. Thus, it was agreed that they would collect all remaining questions and send them in written to BAFA and the experts, who participated in the activity, in order to receive final clarification. BAFA agreed to this proposal, and responded within the framework of this remote assistance.

Author: BAFA Outreach Team

## Remote assistance for Ukraine

*November - December 2021*

Upon request by Ukraine, which was initially addressed in the framework of the binational workshop for Moldova and Ukraine in September 2021, an EU expert was tasked with writing a paper on the interpretation of the decontrol notes for entry ML 10 of the EU Common Military List.

Author: BAFA Outreach Team

## First Individual Assistance Workshop for Algeria

*9 December 2021, online*

On 9 December, BAFA implemented an Individual Assistance Workshop for Algeria within the framework of the EU Outreach Project on the Promotion of Effective Arms Export Controls (EU COARM OP V).

The one-day online event comprised three thematic sessions covering the latest developments in the field of export controls of conventional arms and military items in the EU and in Algeria from the customs' perspective, commodity identification as well as inter-agency cooperation from the perspective of the Estoni-

an customs and the Algerian Directorate General of National Security.

Two experts from EU Member States (Latvia and Estonia) supported the activity. Additionally to these experts, BAFA invited also a representative of World Customs Organisation.

9 participants from the relevant authorities of Algeria (Algerian Embassy in Brussels, Directorate General of National Security, Algerian Police, Ministry of Foreign Affairs, Ministry of Defence, National Gendarmerie and Customs) attended the event.

A representative from the Algerian Directorate General of Customs presented current developments and challenges in the field of arms trade control from the perspective of customs. He explained the current control framework based on the available Customs Law and pointed out that Algeria is currently active in various international cooperation programmes such as WCO programmes.

Translation was provided into Arabic and English.

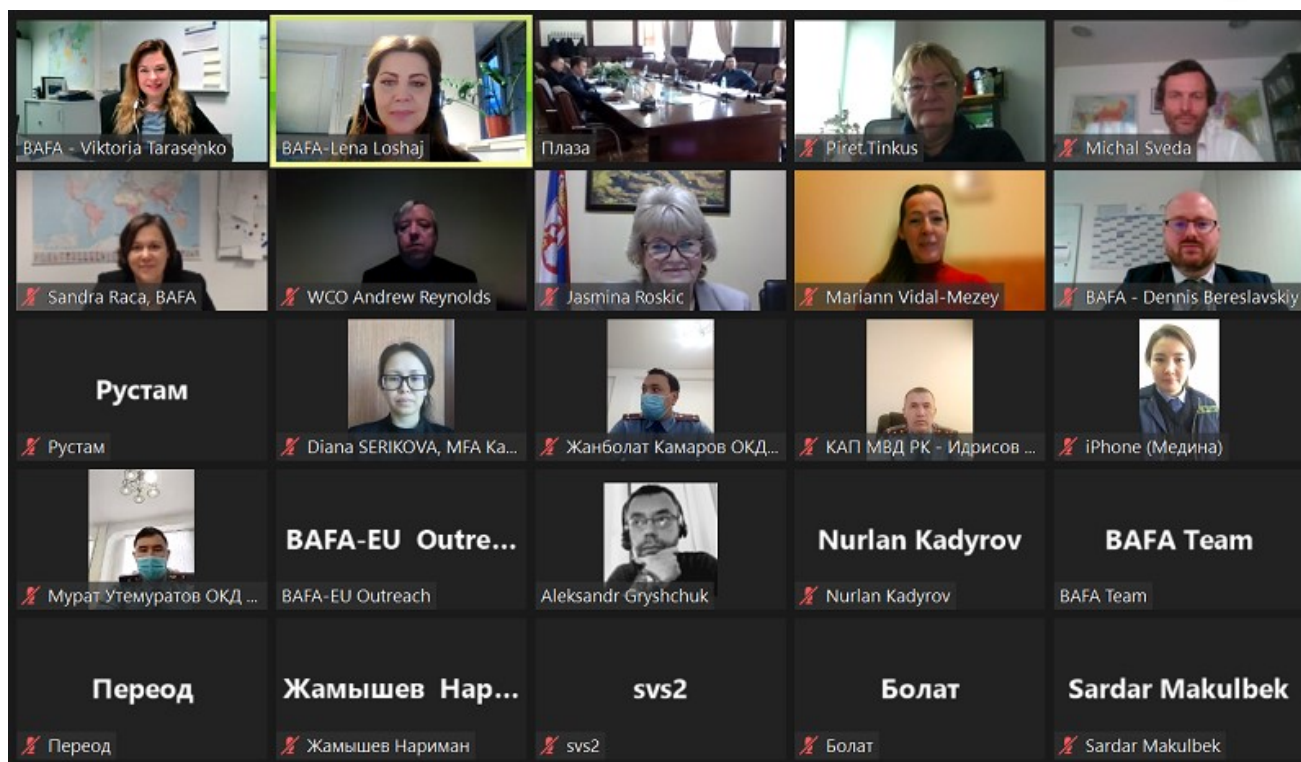
Author: BAFA Outreach Team

## Regional Workshop for Central Asia

*26-27 January 2022, online*

From 26 – 27 January 2022, a Regional Workshop for Central Asian partner countries was organized in the framework of the EU COARM OP V by BAFA.

This workshop built closely on the previous outreach events as well as on the recent geopolitical developments in the region. Therefore, the workshop kicked off with updates on the newest developments in the field of export control and continued with topics on



Regional Workshop for for Central Asia , group picture (screenshot), 26 January 2022

prevention of diversion, illicit trafficking as well as trade in firearms, which are current and important issues for the Central Asian region. Furthermore, the second workshop day put an emphasis on regional and interagency cooperation.

This was again an online activity conducted through the platform Zoom. Seven experts from the Czech Republic, Estonia, Hungary, Kyrgyzstan, Poland, Serbia and the World Customs Organisation (WCO) supported the workshop.

16 participants from the Republic of Kazakhstan, Kyrgyzstan as well as from Tajikistan representing several national authorities such as the Ministry of Defence, the Ministry of Economy, the Ministry of Foreign Affairs, the Ministry of Industry and Infrastructure and

Development as well as Customs. Due to internal restrictions, Turkmenistan and Uzbekistan could not take part in the event.

Author: BAFA Outreach Team

## Train-the-Trainer Workshop for Albania, Georgia and Serbia

*8 February- 10 March 2022, online*

The Train-the-Trainer Workshop -part of the broader Train-the-Trainer approach- developed for the first time within the framework of the COARM Project, as an instrument for “institutional strengthening and indigenous capacity development” offers to beneficiary countries with advanced arms export control systems





Train-the-Trainer Workshop for Albania, Georgia and Serbia , group picture (screenshot), 8 February 2022

to further build-up autonomous national capacities.

The COARM Outreach strategy, based on the EU Code of Conduct initiated in 2008, and it was further developed and implemented through an extended mechanism for outreach activities according to various Council Decisions (i.e. Council Decisions 2009/1012/CFSP, 2012/711/CFSP, 2015/2309/CFSP and 2018/101/CFSP). This strategy enabled the beneficiary countries to set up and develop their arms export control systems, and some of them have indeed succeeded in completing different stages of the maturity scale allowing them to be characterised as “advanced”.

Therefore, these countries can be moved to a new stage of cooperation within the COARM outreach project, where the focus will shift from merely receiving technical assistance to institutional strengthening, capacity development, and fostering institutional memory through the “Train-the-Trainer” approach.

The developed Train-the-Trainer approach is not centred on strategic trade control related content, but on

the process of knowledge transfer and on the skills and competences necessary for a trainer to launch, manage and direct this process, as the underlying assumption is that the future trainers are experienced practitioners and subject matter experts in their respective areas of national strategic trade controls.

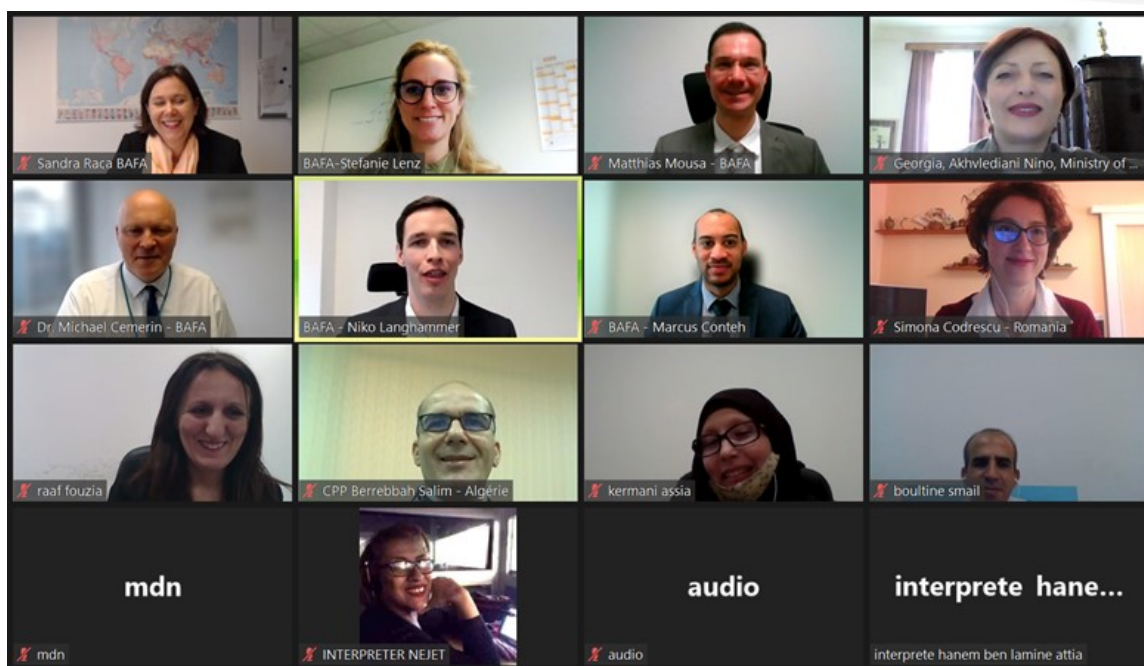
The partner countries that were invited to attend this first workshop were Albania, Georgia and Serbia.

The Train-the-Trainer workshop was an event with a total length of several weeks.

A mixture of theory and practice oriented didactics, combined with methodical techniques and communication upskilling was the methodology used for this course. Practical exercises (group and individual) including trainer's input, participant's presentations, demonstrations, discussions and spontaneous speech supported and enhanced the learning process.

The workshop was organized by the implementing entity BAFA together with a specialized trainer in the field of Train-the-Trainer. Moreover, two EU experts from





Second Individual Assistance Workshop for Algeria, group picture (screenshot), 15 March 2022

the Netherlands and Slovenia supported this activity with their vast expertise in the field of capacity building for strategic trade controls.

Author: BAFA Outreach Team

## Second Individual Assistance Workshop for Algeria

15-16 March 2022, online

On 15-16 March 2022, BAFA implemented an Individual Assistance Workshop for Algeria within the framework of the EU Outreach Project on the Promotion of Effective Arms Export Controls (EU COARM OP V), based on the Council Decision (CFSP) 2020/1464. Due to the COVID-19 pandemic, the event was organised online via Zoom.

The two-day event focussed on different subject matters in the area of arms trade controls, divided into

four thematic sessions covering:

- Structured exchange with and outreach to industry dealing with military and arms exports;
- Internal compliance programmes (ICP) for arms exports;
- Risk management systems for licensing and customs authorities dealing with military and arms exports and
- The role of technological innovations for arms trade controls.

In total, 10 experts supported the activity: eight experts from EU Member States (including five experts from BAFA) and two experts from non-EU countries (Georgia and Serbia). 9 participants from relevant authorities of Algeria participated in the event.

Translation was provided from French to English and vice-versa.

Author: BAFA Outreach Team



# EU P2P

## EU P2P Export Control website

The EU P2P Export Control Programme is managed by the European Commission's Service for Foreign Policy Instruments (FPI) and the European External Action Service (EEAS).

The screenshot shows the official website of the EU P2P Export Control Programme. At the top, there is a navigation bar with the European Union logo, the text 'European Union', a language selector set to 'English', and a search bar. Below this is a blue header with the text 'CBRN-COE' and a menu with links: 'Home', 'News', 'Projects', 'Newsletters', 'Partner Countries', and 'EU P2P Export Control Programme'. The main content area features a large banner with the 'EU P2P' logo and the text 'EU P2P Export Control Programme', 'Partner to Partner Export Control Programme', and 'Dual-Use Trade Control / Arms Trade Control'. A quote from the European Union states: 'The European Union is a long-standing provider of capacity-building activities aimed at the overall strengthening of export controls for dual-use and arms trade worldwide.' Below the quote, there is a section titled 'The EU P2P export control programme (formerly "EU Outreach In Export Control programme") is the cornerstone of the EU efforts in this area.' This section includes a list of two main areas of export controls: 'Dual-Use Trade Control' and 'Arms Trade Control', each with a 'DU' or 'AT' icon. To the right of this text is an image showing a hand typing on a laptop, with a world map and a ship in the background. Below the text, there is a paragraph stating: 'This website provides basic information and updates on the EU's Cooperation and capacity building activities under the EU P2P Programme.' and another paragraph stating: 'Access to the private document repository (CIRCABC platform) is restricted to approved and registered experts from the EU countries and partner countries, and other international bodies.'

## EU P2P Organisations



[https://europa.eu/cbrn-risk-mitigation/eu-p2p-export-control-programme\\_en](https://europa.eu/cbrn-risk-mitigation/eu-p2p-export-control-programme_en)



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## About the P2P Programme

The Programme's objectives are to promote and reinforce international cooperation in the field of dual-use export controls, Arms Trade Treaty implementation

and arms export controls by strengthening national and regional capacity, taking into account the balance between security and economic considerations.

In line with the EU Global Strategy and the EU Strategy against the Proliferation of Weapons of Mass Destruction (WMD), the EU P2P Programme for Dual-Use Goods aims to enhance the effectiveness of export control systems of dual-use items so as to combat the proliferation of WMD and related materials, equipment and technologies.

For more information visit the EU P2P website:

<https://export-control.jrc.ec.europa.eu>

or send us an e-mail at:

[eu-export-control-support@ec.europa.eu](mailto:eu-export-control-support@ec.europa.eu)

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